An Exotic Species Detection Program for Puget Sound

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Executive Summary

Objective and Benefits

The goal of an Exotic Species Detection Program (ESDP) is to detect and identify previously undetected exotic species. This is distinct from the goals of other components of exotic species monitoring—such as monitoring the spread or abundance of known exotics or monitoring the activities that transport exotic organisms—though there may be some elements in common.

An effective ESDP provides both research and management benefits. Research benefits include the opportunity to study successful introductions from their earliest stages and to study introductions that fail; the development of better data on where and under what conditions new arrivals become established; and the development of better data on the numbers, types, source regions, vectors and rates of introduction of exotic species in the ecosystem. Management benefits include the potential to initiate control or to begin mitigating impacts early in an invasion; and an improved understanding of vectors, source regions, rates of introduction, and factors controlling the success or failure of introductions, which should allow for improved designs and better-informed decisions in managing the problem of exotic species.

Scope, Definitions and Assessments

Some fundamental issues of definition, scope and methods of assessment must be addressed in setting up an ESDP.

- 1. The ESDP should focus on the marine and estuarine organisms that typically occur below the level of normal maximum high water (excluding storm surges, etc.) within Puget Sound.
- 2. The invasion status of organisms should be assessed using a weight of the evidence approach, with the criteria clearly defined. A description of the evidence and how it was assessed should be provided for each organism classified.
- 3. The population status of organisms should be assessed using a weight of the evidence approach, classifying organisms as Established, Not Established (with subcategories of Failed or Extinct) or Not Known. A description of the evidence and how it was assessed should be provided for each organism classified.

The following additional types of data and assessments also be compiled for each organism included in the ESDP database:

- All early records in Puget Sound, and a summary of later records sufficient to indicate how its distribution and abundance changed over time.
- An estimate of its date of introduction to the Pacific Coast and to Puget Sound.
- Its global distribution, native region, and source region(s) for introduction to the Pacific Coast and Puget Sound.

• The vector(s) thought to be responsible for introducing it to the Pacific Coast and Puget Sound.

Taxonomic Support

One obstacle to the early detection of new introductions is the difficulty of recognizing when a specimen may represent a new organism for the Sound. This problem could be ameliorated by funding an "Exotic Species Taxonomic Coordinator" who would be responsible for organizing the identification of specimens of suspected exotics; and by developing appropriate informational tools (available on the internet, if possible), including:

- A list of all organisms that have been collected from Puget Sound.
- Supplemental information on these organisms, including taxonomic descriptions, species synonymies, taxonomic bibliographies and other references, scientific illustrations and photographic images, and the location of preserved specimens; and information on geographic and habitat range, ecology, morphological variation and similar species.
- Similar types of supplemental information on exotic organisms on the Pacific Coast, including newly-discovered and suspected exotics.
- Collections of representative specimens of (1) exotic organisms established on the Pacific Coast, (2) exotic organisms in other temperate, estuarine waters that are not yet reported on the Pacific Coast, and (3) estuarine organisms in regions that are thought to be common donors of exotic species to the Pacific Coast.
- · Readily accessible taxonomic keys.

These tools would assist some existing monitoring programs (such as benthic sampling by WDOE, WDNR and King County) as well as the additional sampling activities discussed below in recognizing and identifying exotic organisms.

The ESDP should establish and provide part-time support for an "Exotic Species Taxonomic Coordinator" (a position that could entail broader regional responsibilities if also partly funded by institutions from other bays or estuaries on the Pacific Coast); develop informational tools specific to Puget Sound; and where possible collaborate with other institutions in supporting the development of informational tools that have a broader (*e.g.* Pacific Coast-wide) application. In the budget estimate provided in Appendix A these activities are estimated to cost \$175,000-\$225,000 per year, including funding for special taxonomic studies starting in Year 4.

Initial Study

The ESDP should complete an Initial Study of exotic species in Puget Sound that reviews the relevant scientific literature, collection records and unpublished data; interviews regional biologists; re-examines collected specimens; and conducts some limited field work. In the budget estimate provided in Appendix A, an Initial Study is estimated to cost \$450,000 over three years. Appendix B and other studies noted in this report provide data on exotic and cryptogenic species in Puget Sound that provide a starting point for an Initial Study.

Sampling Program

Long-term monitoring programs for benthos (by WDOE, WDNR and King County) and nearshore aquatic and marsh vegetation (by WDNR) should serve as a partial base for an ESDP, particularly if taxonomic support is provided as discussed above. Additional ESDP sampling efforts should focus on habitats where exotic species are likely to be found, such as floating docks, pilings, bridge supports, buoys, seawalls, artificial lagoons, and areas near marinas and aquaculture sites; and should sample across the range of salinities in Puget Sound. Sampling should also focus on taxonomic groups that are likely to be introduced into the Sound and that have received relatively little attention, such as seaweeds, marine invertebrates, marsh insects and spiders, and gobies and blennies; and if appropriate expertise is available, on taxonomically obscure groups like phytoplankton, protozoans, fungi, bacteria and viruses.

Appendix A provides a budget estimate of \$250,000 per year for a Puget Sound ESDP sampling program that includes expert surveys targeting particular habitats or areas (such as the Rapid Assessment surveys that have been conducted in Puget Sound and elsewhere), and monitoring for individual species of interest (such as green crabs, mitten crabs, etc.) utilizing volunteers (if the target organisms are conspicuous and easily identified), paid staff, or a combination of the two. When possible, the ESDP should also collect and provide specimens from the Sound for ongoing morphological and genetic taxonomic studies.

Acknowledgments

This report is one of three prepared under Assistance Agreement #X83055401-0 with the U.S. Environmental Protection Agency that outline Exotic Species Detection Programs for Tillamook Bay, the Lower Columbia River Estuary and Puget Sound. The draft plans were jointly reviewed at a meeting on Dec. 12, 2003 by Kevin Anderson and Sarah Brace (both with the Puget Sound Water Quality Action Team), Helen Berry (Washington Department of Natural Resources), Robyn Draheim and Mark Sytsma (Portland State University/Lower Columbia River Aquatic Nonindigenous Species Survey), Scott McEwen and Nancy Uusitalo (Lower Columbia River Estuary Partnership), Scott Smith (Washington Department of Fish and Wildlife), Derek Sowers and Mark Trenholm (Tillamook Estuaries Partnership), and Sylvia Yamada (Oregon State University/Zoology Department). Additional review was provided by John Chapman (Oregon State University/Hatfield Marine Science Center), Jeff Cordell (University of Washington/Wetland Ecosystems Team) and Paul Heimowitz (U.S. Fish and Wildlife Service). This extensive review substantially improved the reports, resulting in numerous changes and corrections and some significant additions to the draft reports. I also want to thank Kevin Anderson for conceiving and managing the project.

What is an Exotic Species Detection Program?

The purpose of an Exotic Species Detection Program (ESDP) is to detect and identify previously undetected exotic species in a defined region or ecosystem. An ESDP's focus is thus distinct from other possible components of exotic species monitoring, such as monitoring the spread or abundance of an exotic species after it has been detected, or monitoring activities that transport exotic organisms to assess their importance or their compliance with regulations. It may, however, complement or share some elements with these other monitoring components.

A necessary precursor to detecting new exotic species is understanding which exotics have already been detected in the ecosystem. Therefore, as the first step in an ESDP this report discusses the development of a baseline list and database of exotic species in the study area, including the work that has been done to date and what additional work would make the baseline more complete and accurate. Ongoing ESDP activities would then augment this list over time, adding exotic species that had been present and established but that had gone undetected, as well as new arrivals. An effective ESDP would eventually produce a comprehensive list of established exotic species, and would detect most new arrivals soon after their establishment. This would have several research and management benefits (Table 1).

Supplemental research can also be conducted in combination with an ESDP to achieve other objectives or address additional questions that are not within the purview of the ESDP itself. For example, supplemental research could:

- Assess the effects of exotic species on the ecosystem. Examples include investigations of
 interactions between particular exotic and native organisms; and ecological or economic
 impact/risk assessments.
- Investigate through manipulative experiments how different factors—including characteristics of the environment, characteristics of the introduced organisms, and characteristics of the transport mechanisms—affect the success or failure of introductions.
- Test the effectiveness of different techniques for controlling the population growth or spread of particular exotic species.

The value of an ESDP may thus be enhanced if such research can be encouraged and funded, and developed in co-ordination the ESDP.

The scope of work for this report is to provide a draft plan for an ESDP for the salt and brackish water within the reach of the tides in the Puget Sound Water Quality Planning Area. This includes the waters of Puget Sound proper south of Admiralty Inlet, Hood Canal, the Strait of Juan de Fuca south of the Canadian border extending westward to Cape Flattery, and the marine waters north to the Canadian border including portions of the Strait of Georgia, and shall hereafter be referred to as Puget Sound. The report first provides some background information on the physical and habitat structure of this area and on existing monitoring programs that may be relevant to the development of an ESDP. It then describes an ESDP for the Sound, including the development of a baseline list of exotic species; a process and materials for taxonomic support; and sampling considerations, including both the use of existing monitoring programs and the establishment of supplemental sampling programs.

Table 1. Benefits of an Effective ESDP

Examples of Research Benefits

- Opportunities to study introductions from their earliest stages, contributing to a better understanding of their dynamics and impacts.
- Opportunities to study introductions that ultimately fail as well as those that succeed, contributing to a better understanding of what controls the success or failure of introductions.¹
- Better data on where and under what conditions new arrivals become established, contributing to a better understanding of what environmental conditions affect the success or failure of introductions.
- Better data on the numbers and types of exotic species in the system, and their source regions, vectors and rates of introduction. This would facilitate comparisons between systems, which may produce insights into the factors that control introductions.

Examples of Management Benefits

- Opportunities to implement control at an earlier stage, before an exotic organism has become abundant or
 widespread. Where control is feasible, rapid detection and rapid response will generally reduce the cost of
 control, produce fewer environmental and social side-effects, and increase the chance of success.²
 (Unfortunately, control may not be feasible for many exotic estuarine organisms even if detected at a relatively
 early stage.)
- Earlier warning of potential impacts from an introduction will provide greater opportunities to avoid or mitigate those impacts when direct control is not feasible.
- More complete data on vectors and source regions will allow more effective management of vectors and prevention of future introductions.
- More complete data on vectors and rates of introduction will help in assessing whether measures implemented to prevent introductions are effective.
- A better understanding of the factors that control the success or failure of introductions might suggest strategies
 for preventing exotic species from becoming established, and would improve invasion risk assessments, which
 are used both to assess proposals for importing, culturing or releasing exotic species and to assess the urgency
 and value of efforts to prevent unintentional introductions.
- 1 Simberloff (*e.g.* 1986), Cohen (2002) and others have pointed out the need for data on both failed and successful invasions in order to analyze invasion patterns and to test hypotheses about the influence of propagule size, invader characteristics, environmental similarity, biotic resistance, disturbance effects, etc.
- 2 The few cases of successful eradication of exotic organisms in estuarine or marine waters all occurred when the organism had been detected at an early stage in its invasion. These include the eradication of the mussel *Mytilopsis* from Darwin Harbor, Australia and the eradication of a sabellid worm *Terebrasabella heterouncinata* from a cove in southern California (Culver and Kuris 2000). A possible exception is the removal of exotic cordgrasses and other vascular plants from tidal marshes, where they may be susceptible to approaches used to control terrestrial weeds (*e.g.* various combinations of mowing, pulling, burying and herbicide application). In some cases these plants have been eradicated, at least locally, decades after arriving.

Definitions

In the scientific and management literature, there is no agreement about what to call organisms that have been transported and/or established outside of their natural range. Different publications have referred to such organisms as acclimatized, adventive, adventitious, alien, allochthonous, colonizing, ecdemic, escaped, exotic, foreign, immigrant, imported, introduced, invading, invasive, naturalized, neobiotic, neogenic, nonindigenous, non-native, nuisance, pest, quarantine pest, transfaunated, transferred, translocated, transplanted, weed or xenobiotic species; or by acronyms such as AIS ("Aquatic Invasive Species"), ANS ("Aquatic Nuisance

Species" or "Aquatic Nonindigenous Species"), IAS ("Invasive Alien Species" or "Invasive Aquatic Species"), NIS ("Non-Indigenous Species"), NAS ("Nonindigenous Aquatic Species"), NEMO ("Nonindigenous Estuarine and Marine Species") and so on. Recently, the trend has been to use the term "invasive" (Carlton 2002). This has been variously defined in different publications as non-native species that:

- escape from cultivation and reproduce in the wild; or
- spread from their initial site; or
- are weedy species that may or may not impact native communities; or
- cause changes in natural or semi-natural environments; or
- threaten native biodiversity; or
- have a large and "usually undesirable" impact on the environment; or
- have detrimental economic impacts on native populations; or
- cause or are likely to cause harm to the environment, to human health or to the economy.

"Invasive" is used sometimes to refer to organisms that are established in a region; sometimes to organisms that are merely present in the region, and sometimes to include organisms that have the potential to be introduced into the region. Finally, "invasive" is also sometimes applied to *native* species that spread aggressively or that have an undesirable impact. Its recent popularity may be due to the negative connotations and rhetorical power of the terms invader, invasion and invasive, bolstered by films and other entertainments that feature horrific creatures from outer space. However, the term's persistent ambiguity makes it an unfortunate choice for scientific publications.

This report uses the following terms:

- Exotic, to refer to organisms that are not native to the area in question, but rather have arrived there as a result of human activities, without any implication regarding their population status, behavior or impact. "Arriving as a result of human activities" includes intentional or unintentional transport by humans, and passage through links constructed between formerly isolated biotic systems (e.g. canals), but does not include range expansions facilitated by other anthropogenic changes in the environment such as environmental changes in the newly colonized area or changes in ocean temperatures or currents resulting from anthropogenic alteration of atmospheric gases.
- Established exotic, to refer to an exotic organism that is present in the area and reproducing in the environment in sufficient numbers, over a sufficient area and for a sufficient time

¹ The revised code of Washington (RCW 77.08.010) defines invasive species to mean a plant or a nonnative animal that either:

a) causes or may cause displacement of, or otherwise threatens, native species in their natural communities;

b) threatens or may threaten natural resources or their use in the state;

c) causes or may cause economic damage to commercial or recreational activities that are dependent upon state waters; or

d) threatens or harms human health.

The law further classifies nonnative aquatic animals as "Prohibited aquatic animal species" (invasive), "Regulated aquatic animal species" (potentially invasive) or "Unregulated aquatic animal species," as determined by the commission.

that it is unlikely to go extinct due to the stochastic and demographic effects that threaten small populations (called Allee effects).

- *Introduction*, to refer to the anthropogenic transport of an exotic organism into a new area and its release into the environment, including both intentional and unintentional transport or release.
- *Vector*, the mechanism, pathway or activity through which an exotic organism is transported to the new area and/or released into the environment.
- *Native*, to refer to organisms whose presence in the area in question is not due to arrival via human activities, as described above. These include both organisms that were present in the area prior to human occupation, and organisms that have since spread there "naturally."
- *Cryptogenic*, to refer to species for which the evidence of native or exotic status is unclear.

Puget Sound

Puget Sound as defined in this report includes the marine and estuarine waters of the Puget Sound Water Quality Planning Area. This consists of U.S. waters ranging from Cape Flattery on the south to the Canadian border at Boundary Bay in the north It includes the U.S. portions of the Strait of Juan de Fuca and Georgia Strait, and the basins of Puget Sound proper south of Admiralty Inlet and Deception Pass, including Hood Canal. Within these boundaries lie about 8,000 km² of water with 3,790 km of shoreline. The watershed is bounded on the east by the Cascade Mountains and on the southwest by the Olympic Mountains, and covers about 33,000 km². Seventy-five river systems discharge about 1,250 m³/s into the Sound, with most of this contributed by a few large rivers draining the Cascades (Richter 1988).

Puget Sound proper is a deepwater estuary containing about 158 km³ of water. It comprises four sub-basins with maximum depths ranging from around 180 m to around 280 m, which are separated from outer waters and from each other by shallow sills. These sub-basins typically have a 10-60 m deep surface layer of water with a mean salinity of 27 ppt and a normal range of 20-30 ppt, and mean surface temperatures of 13° C in the summer and 7° C in the winter. The deep water in these sub-basins has a mean salinity of 30 ppt and a temperature of about 6° C year-round. There is limited mixing and exchange between the Sound and the ocean and between the basins, inlets and bays within the Sound because of the narrow and shallow connections between many of them. Estuarine or gravitational circulation also pulls a substantial portion of the outflowing surface water back in along the bottom, with the submarine return flow being variously estimated at one-quarter to one-half of the Sound's outflow. Because of these factors, residence times within the Sound and its sub-basins can be quite long—for example, the average residence time for water in the Sound proper has been estimated at 155 days (Copping 1986, 1990; Richter 1988).

The Main Sub-basin covers about 45% of the area, contains about 60% of the water, and receives about 20% of the freshwater inflow of Puget Sound proper, including discharge from the Cedar, Duwamish and Puyallup river systems. It includes the deepest point in the Sound proper, 281 m deep near Edmonds. A 64 m deep sill across Admiralty Inlet separates the northern end of the

Main Sub-basin from the eastern end of the Strait of San Juan de Fuca (Richter 1988; Copping 1990).

The Whidbey Sub-basin includes the waters between Whidbey Island on the west and the mainland on the east. It receives about 60% of the freshwater inflow of Puget Sound proper, including discharge from the large Skagit (mean discharge of about 500 m³/s), Stillaguamish (about 280 m³/s) and Snohomish river systems draining the western slopes of the Cascades. There is no sill at the south end of the Whidbey Sub-basin where it joins the Main Sub-basin at Possession Sound. The Whidbey Sub-basin shoals northward, with a 12 m deep sill across its northern entrance at Deception Pass (Richter 1988; Copping 1990).

Hood Canal is a long channel that forms the westernmost reach of Puget Sound proper. It receives about 10% of the freshwater inflow of the Sound through short rivers that drain the western slopes of the Olympic Mountains. At its northern end it is separated from the Main Subbasin by a 50 m deep sill (Richter 1988; Copping 1990).

South Sound consists of the waters south of Tacoma Narrows, with many inlets and a convoluted shoreline, separated from Hood Canal by the Kitsap Peninsula. It receives less than 10% of the freshwater inflow of Puget Sound proper, primarily from the Nisqually and Deschutes rivers. It is separated from the Main Sub-basin at Tacoma Narrows by a 44 m deep sill (Richter 1988; Copping 1990).

The U.S. waters of the Strait of San Juan de Fuca are mainly deep open water, ranging from around 100 m deep in the east to over 200 m deep at its western end. They receive freshwater draining the northern slopes of the Olympic Mountains, including the Elwha River with a mean discharge of about 60 m³/s. They are separated from the U.S. waters of Georgia Strait by a ridge that forms the San Juan Islands and a sill of 40 m depth between South Island and Whidbey Island. The main freshwater inflow to U.S. Georgia Strait waters is from the Nooksack River with a mean discharge of about 90 m³/s. Further north the Fraser River discharges more freshwater into the Canadian waters of Georgia Strait than the combined discharge of all Puget sound tributaries, which affects circulation throughout the Strait (Copping 1986, 1990; Puget Sound Water Quality Authority 1987).

Typical nearshore habitats in Puget Sound include rocky substrate which supports kelp and other seaweeds and is especially common in the northern part of the Sound; sandy/cobbley bottom, which is found throughout the Sound; and muddy and fine-grained bottom, which is found especially in protected bays and river mouths and in the South Sound, and forms extensive mudflats and supports eelgrass beds in some areas. Over much of the Sound, natural habitats have been substantially altered by human activities. Out of an estimated 9,100 ha of coastal wetlands surveyed in the 1880s, 62% have been diked and filled, and 73% of salt marshes have been lost. In some major watersheds (Puyallup, Duwamish, Samish and Lummi), over 90% of the coastal wetlands have been lost. Eelgrass beds, which are estimated to occur along at least 25% of the shoreline of Puget Sound, are also believed to have declined, though there are few baseline data. Kelp beds, on the other hand, apparently increased by about 50% between surveys conducted in 1911-12 and in 1977 (Puget Sound Water Quality Authority 1987; Richter 1988; Copping 1991).

Biological Monitoring Programs in Puget Sound

For the purposes of this report, ecological monitoring is defined as a program that consistently samples some physical, chemical or biological component of an ecosystem over the long term in order to characterize the condition of that ecosystem over time. This is distinguished from ecological research, which is generally short-term and primarily oriented toward hypothesistesting in order to arrive at general ecological truths, rather than local ecosystem characterization. There are no hard and fast boundaries, however. Some research is certainly useful for characterizing the state of particular ecosystems and, more rarely, some research involves consistent, long-term sampling of ecosystem components. Long-term in this context may be taken to mean a decade or longer.

Relevant Existing Monitoring Programs in Puget Sound

Monitoring programs that could usefully be included in an ESDP are primarily those that sample some of the biota, especially where the objective is to assess species composition and where the work includes the production of a species list. In such programs, the collecting of the organisms is not necessarily the most costly or time-consuming component. Sorting, labeling, identifying, fixing, preserving and curating specimens and recording, entering, organizing, summarizing and reporting data may in some cases involve considerably more time, effort and expense than the actual sampling. Whether an existing program that samples biota would be useful to include in an ESDP depends on the relationship between the additional costs and the knowledge that is expected to be gained.

The Puget Sound Ambient Monitoring Program (PSAMP) co-ordinates monitoring programs throughout Puget Sound. One of these, the ambient marine sediment monitoring program run by the Washington Department of Ecology (WDOE), collects information on sediment chemistry, sediment toxicity and benthic infauna throughout Puget Sound (Llanso 1998). In another, King County samples infauna near the County's wastewater outfalls (Laedtz 1998). The Washington Department of Natural Resources (WDNR) has surveyed and mapped nearshore habitat including aquatic vegetation (kelp and eelgrass), marsh vegetation and other shoreline characteristics throughout the Sound since 1991, and sampled lower intertidal invertebrates from the South and Central Sound since 1997. The Washington Department of Fish and Wildlife (WDFW) has sampled groundfish populations since 1989, and has conducted aerial surveys of marine birds since 1992 (K. Anderson, pers. comm.; http://www.psat.wa.gov/Programs/PSAMP.htm)

Exotic Species Database: Data Categories, Assessments and Baseline Data

The first step in an ESDP is creating an initial database on the exotic species that have already been collected in or reported from the ecosystem. The information in the initial database is developed by reviewing the published and gray literature, collection records, species lists, etc.,

interviewing regional taxonomists and ecologists, and re-examining specimens deposited in museum or private collections, and in some cases augmented this with targeted field work to check whether reported species are still present or to examine particular habitats; and then using the evidence compiled to assess which organisms reported from the ecosystem are exotic, which ones are established, etc. In this assessment, *all* species reported from the region should be considered, both those that are suspected to be exotic as well as those that are generally believed to be native.

The first step in an ESDP is creating a database on the exotic species that have already been collected in or reported from the ecosystem. In Puget Sound this would be done through an "Initial Study" that reviewed the published and gray literature, collection records, species lists, etc. for the Bay; interviewed regional taxonomists and ecologists; re-examined specimens deposited in museum or private collections; and, where appropriate, conducted targeted field work to check whether reported species are still present or to examine particular habitats. The evidence compiled would then be used to assess which organisms reported from the ecosystem are exotic, which ones are established, etc. In this assessment, all species reported from the region should be considered, both those that are suspected to be exotic as well as those that are generally believed to be native. The U.S. Fish and Wildlife Service's Biological Study of San Francisco Bay (Cohen & Carlton 1995) is one example of this type of study, as is the literature review and related work currently being conducted by the Lower Columbia River Aquatic Nonindigenous Species Survey (Draheim 2002; Draheim et al. 2003). Some work specific to Puget Sound includes that of Carlton (1979), Cohen et al. (1998), and Wonham & Carlton (unpublished), as discussed in the section on "Work to Date in Puget Sound," below. An Initial Study is included in the ESDP budget estimate in Appendix A.

Information on the invasion status (whether or not exotic) and the population status (whether or not established) of species reported from the region is fundamental to an ESDP. Additionally, there are some other types of information, such as native range, global distribution, etc., which are generally useful to include in the ESDP's database. For many Pacific Coast exotic species, a good deal of data on distribution records, native range, history of introductions and association with different vectors has now been developed and compiled by other studies or databases and can be easily obtained.

Over time, the ESDP would add to, correct and fill in the database as new collections are made and new data becomes available, and as old collections and data are further analyzed. To assemble this database, several issues must be decided regarding definitions, boundaries and how various assessments will be made. A number of studies that have developed lists or databases of exotic aquatic species for different regions have grappled with these questions. Their various solutions, and recommended approaches, are discussed below.

Spatial Boundaries

The spatial boundaries of the study area must be clearly defined in order to determine in a consistent manner whether or not a particular species is present or established within the covered area. For marine and estuarine studies, boundaries need to be defined for both the seaward

margin and, usually more critically, the upstream freshwater limit of the study area. Boundaries also need to be defined for the landward limits of the study area relative to the reach of the tides. In addition to defining these spatial limits, a study should define what kind of occurrence a species needs to have within the limits to be considered present in the study area. For example, if a study defines its landward limit as the high tide mark, is a species to be included if it is primarily terrestrial but is occasionally found within the intertidal zone? Examples might include:

- animals that are typically terrestrial but occasionally forage in the intertidal zone, including starlings, pigeons, rats, mice, opossums, hares, foxes, cats and dogs (feral and domestic), pigs, horses (wild and domestic), cattle and other livestock;
- fleas, lice and other external and internal parasites of the above animals;
- coastal insects that are blown into the intertidal zone;
- insects or spiders that are typically found on terrestrial plants but are sometimes found on the vegetation in tidal salt or brackish marshes;
- plants, crustaceans and insects that typically occur just landward of the high tide mark (*e.g.* plants of ocean beaches, supralittoral isopods and amphipods, etc.), but occasionally occur just below it.
- insects, sowbugs, slugs, snails or plants that are typically found on moist ground but are sometimes found in the upper reaches of tidal marshes during times of the year when these are freshened by rain or runoff;
- plants, insects, spiders, mites, sowbugs, rodents and birds that are typically terrestrial but are sometimes found in the upper reaches of tidal marshes, especially in parts of marshes with restricted circulation, when they are dry for a substantial period of time.

Cohen and Carlton (1995), in a study of in the San Francisco Estuary, did not include the above types of organisms (with a few exceptions) in their primary list of exotic species that are characteristically found in the estuarine and aquatic habitats within the normal range of the tides, but did include them in supplemental lists consisting of exotic terrestrial species reported from the estuary and exotic species occurring in areas adjacent to the estuary (including the supralittoral zone, the riparian zone alongside tidal freshwater reaches, and freshwater tributaries above the reach of the tides). Ruiz et al. (2001), in a review of exotic algae and invertebrates on North American coasts below the mean monthly limit of spring tides, included some species commonly found in salt marshes and beach strand-lines, but excluded some "boundary species" that primarily occurred in terrestrial habitats but were occasionally or rarely found within the study boundaries. Orensanz et al. (2002), in a study of exotic marine benthic/littoral organisms in Uruguay and Argentina, excluded anadromous salmonids and species present only on the freshwater end of estuaries. Wonham and Carlton (2003), in a review of exotic organisms in marine and estuarine waters between Cape Mendocino and the Queen Charlotte Islands, included vascular plants in salt-water flooded habitats, but excluded terrestrial plants that occur along the edges of salt marshes, dunes, beach cliffs and bluffs, terrestrial animals that venture into the intertidal to feed, fish that do not reproduce in brackish waters, and freshwater species that may occasionally occur as adults in waters contiguous with tidal brackish waters.

Recommended approach: Define the study's focus as the marine and estuarine organisms that typically occur below the level of normal maximum high water (excluding storm surges, etc.) within Puget Sound. This would include anadromous or catadromous organisms that typically spend part of their life cycle in salt or brackish water. It would not include boundary species of the estuary-land ecotone that are more typical of terrestrial than aquatic habitats (such as those described in the bullets above), or boundary species at the fresh water-salt water ecotone that are more typical of fresh water. Such boundary species would, however, be noted in supplemental lists.

Invasion Status

In the first major regional assessment of exotic marine species, Carlton (1979) classified organisms into three categories of Clearly Introduced, Probably Introduced and Native. In 1996 Carlton formally defined the term "cryptogenic" as "a species that is not demonstrably native or introduced," and Carlton & Cohen (1995) provided the first list of cryptogenic species in a regional study. Nearly all regional studies of exotic marine or estuarine species since then have used this three-part classification of Exotic (or some equivalent term)/Cryptogenic/Native, although the various studies' definitions of these terms are not completely equivalent (Table 2). Some studies define introduced or exotic species as being introduced during historic times, implicitly (Cohen & Carlton 1995; Grigorovich et al. 2002; Ashe 2002) or explicitly (Fairey et al. 2002) accepting any species introduced by aboriginal populations as now being native; others avoid the question by referring only to "natural" ranges; and yet others seem to be trying to have it both ways (e.g. Carlton (1979) defining native species as having "originated"—presumably in an evolutionary sense—in the general region, while defining introduced species as having been transported into the region during historic times). Another difference is that a few studies define or refer to cryptogenic species as being probably exotic (e.g. Orensanz et al. 2002), while most studies define the term in a neutral sense, as species whose invasion status cannot be determined one way or the other with the available evidence.

A study of aquatic invertebrates in the Ponto-Caspian region employed four categories instead of the usual three, using Native and Cryptogenic categories but also distinguishing Definite Introductions, wherein the species is directly transported by human activities, from Probable Introductions, wherein the spread of the species is "an indirect byproduct of human activities including alteration of hydrological regimes or canal and reservoir construction" (Grigorovich et al. 2000). A review of exotic organisms in California coastal waters introduced the term NativeX for species native to one part of the state that had recently expanded their range to another part of the state, with or without the benefit of human transport (Fairey et al. 2002; Ashe 2002). A few recent classifications have directly addressed organisms whose identification is poorly resolved. Ashe (2002) considered taxa identified to the species level as Distinct and capable of being further classified as Native, Cryptogenic or Introduced, and all taxa that were not unambiguously identified to the species level as Non-Distinct and not suitable for assessment of their invasion status. Fairey et al. (2002) defined taxa identified to species as Known (and appropriate for classifying by invasion status), taxa identified to genus as Unknown, and taxa not identified beyond family as Not Assignable. Lee et al. (2003), in an analysis of San Francisco Bay benthos, and Cohen et al. (2003), in a survey of southern California bays and harbors, more flexibly

Native	A species that is believed to have originated in the broad region in question (Carlton 1979).
	Species that were aboriginally present (Cohen & Carlton 1995).
	"Populations occurring within their natural range without aid of human activities" (T N $\&$ Associates 2002).
	"Aboriginal species, including pre-historical invasions" (Fairey et al. 2002).
Introduced, Nonindigenous or Exotic	A species that has been transported by man into a region where it did not formerly exist in historical times, and which has become established through maintaining naturally reproducing populations (Carlton 1979).
	Species that successfully colonize and establish populations outside of their historic or native geographic ranges, mediated by human activities (Grigorovich <i>et al.</i> 2002).
	"Reproductive populations of species or subspecies established by human activities outside of their previous natural range" (T N & Associates 2002).
	A species that "colonizes a new area that is geographically discontinuous from its native area; whose range extension is linked, directly or indirectly, to human activity; and which is established" (Fairey <i>et al.</i> 2002).
	Species "that have been transported by human activities - intentionally or unintentionally - into a region in which they did not occur in historic time and in which they are now reproducing" (Ashe 2002).
Cryptogenic	Organisms that are neither demonstrably native nor introduced (Cohen & Carlton 1995).
	Possible introductions; no definitive evidence of either native or introduced status (Ruiz <i>et al.</i> 2001).
	A species whose origin cannot be readily determined with available data (Wasson et al. 2001).
	This study employed an "operational definition" of cryptogenic, but noted that the term usually denotes a species that cannot be proven to be either introduced or indigenous (Paulay <i>et al.</i> 2002).
	Possible introduction; no reliable historical data are available to discern whether the species is indigenous or introduced (Grigorovich at al. 2002)
	Reasonable candidates for the status of invasive exotics (Orensanz et al. 2002).
	"A species that is not demonstrably native or introducedA catchall category for species with insufficiently documented life histories to allow characterization as either native or introduced" (Fairey <i>et al.</i> 2002).
	Species "that appear to be widespread in bays, ports and estuaries of the world and cannot be identified as definitely native or exotic" (Boyd <i>et al.</i> 2002).
	Species for which evidence of native or exotic status is mixed or otherwise unclear (T N & Associates 2002; Draheim <i>et al.</i> 2003).
	Species of uncertain origin (Lee et al. 2003).

distinguished Determinate taxa, defined as those identified to a sufficiently low taxon to classify as native, cryptogenic or exotic, from Indeterminate taxa, which are not.

Aside from the variation in classification systems, there are the thornier questions of what approach to take in determining which invasion status category an organism falls into and what criteria or types of evidence should be used to make that determination, as well as the question of how to present or explain the assessment. The approaches used can be sorted into four general types: Received Wisdom, Scoring System, Correspondence with Criteria, and Weight of the Evidence. These are discussed below, and the use of these approaches by various studies is summarized in Table 4.

Received Wisdom: In this, the quickest and easiest approach, one simply uses the determinations made by previous workers. This approach was used in part by Wasson et al. (2001) in a study of Elkhorn Slough, T N & Associates (2002) in a classification of Pacific Coast benthic sampling data, probably Orensanz et al. (2002), who state only that their introduced category consists of species "whose 'exotic' status is well documented," and Lee et al. 2003. Despite its obvious appeal, this approach has several obvious drawbacks and some less obvious pitfalls. Some drawbacks are that there may not be determinations made for all the species you need to deal with; previous workers may have used a different classification system, or different definitions for some of the classes, from the system and definitions you want to work with; if you mix determinations made by different workers, or another worker's determinations with some of your own, they may be inconsistent; and some of the determinations that you rely on could be in error (drawing inappropriate conclusions from the available data) or outdated (superseded by newly available information). A less obvious issue is that determinations of invasion status are made with regard to a particular place; so that a species may be confidently classified as exotic in one part of the coast, but should be considered cryptogenic or even native elsewhere on the coast. Thus, simply lifting the invasions status determinations from another study, without fully understanding the methods and limitations of that study, may produce erroneous assessments.

In terms of explaining the assessments, all that is necessary is a citation to the study whose determinations are being used.

Scoring System: In this approach a species is tested against a list of criteria, a categorical response (such as positive/negative or yes/no/no data) is determined for each criterion, and the responses are totaled up by a predefined system to unambiguously categorize the species' invasion status. Scoring systems were used in part by Wasson *et al.* (2001) in a study of Elkhorn Slough, and by Paulay *et al.* (2002) and Lambert (2002) in a study of exotic marine species in Guam (Table 3). This type of approach has been described as "more objective" than other methods (Paulay *et al.* 2002), and this is true in the sense that different users of one of these systems are likely to produce the same or similar results in any particular case, because of the limited, categorical responses permitted for each criterion and the inflexible rules for tallying them up. On the other hand, the approach is not necessarily any more accurate than other methods, and to the extent that it does not make use of all available information it is likely to be less accurate. Information that is excluded includes the strength of the response to each criterion; the precision, clarity and reliability of the evidence supporting the responses; the relative value of each criterion, and their degree of interdependence, which could vary from case to case; and any relevant evidence that doesn't fit any of the criteria.

An explanation of the assessments requires only a clear description of the criteria, the allowable responses, and the method of tallying them; and a list or table providing the response to the criteria for each organism.

T. 1.1. 2	G	C	P A		r	C4 . 4
Table 3.	Scoring	Systems i	nr A	ssessing	invasion	Status
I ubic o.	Scoring	Dybecing i				Status

Wasson *et al.* (2001)

Exotic species: • Have very disjunct global distributions;

Were not previously reported from the study area; andWere described originally from distant localities.

Cryptogenic species: • Have somewhat disjunct global distributions; or

• Have cosmopolitan distributions.

Paulay et al. (2002)

Introduced species: Positive for at least 1 primary indicator or at least 2 secondary indicators

Cryptogenic Species: Positive for 1 secondary indicator, or at least 2 tertiary indicators

Primary Indicators: • Documented purposeful introduction.

• Appeared first with and on dry docks towed to Guam.

• Clear association with purposefully introduced nonindigenous species.

Secondary Indicators: • Restriction to artificial substrata.

Extra-Indo-West Pacific, disjunct distribution.
Intra-Indo-West Pacific, disjunct distribution.

Tertiary Indicators: • Likely association with purposefully introduced nonindigenous species.

• Extra-Indo-West Pacific distribution.

• At range boundary and restricted to Apra Harbor.

• Frequent but not exclusive association with artificial substrata.

· Opinion of specialist.

Lambert (2002)

Introduced species: Meets Criteria 1 and 2 Cryptogenic species: Meets Criteria 1, 2 or 3

Criteria: 1 Restricted to artificial surfaces

2 Extra-Indo-West Pacific distribution

3 Predominantly on artificial surfaces; only a few small specimens collected in natural

areas

Correspondence with Criteria: This approach was developed in three papers that assessed the invasion status of a few peracaridean crustaceans (Chapman 1988; Chapman & Carlton 1991, 1994), and used in a slightly modified version by several later studies. As in the previous approach, categorical responses are determined for a set of criteria (usually phrased so that a positive response indicates a likelihood of being exotic, and a negative response indicates a likelihood of being native), but there is no unambiguous method for tallying these up to determine invasion status, that is, none of the studies state that a certain number of positive responses means that a species is exotic. Rather, the "overall correspondence" of the responses to the criteria determined for each species to the positive responses expected for exotic species "can

be assessed and probability values can be calculated for the overall results" (Chapman & Carlton 1991). In essence, this means that in each individual case the researcher applies his or her judgment as to whether the mix of positive, negative and unknown responses warrants classifying the organism as native, cryptogenic or exotic. Presumably, part of that judgment involves weighing the relative value of the different criteria, their interdependencies and the strength and reliability of the determined responses.

In the first three studies, probabilities were calculated for the set of responses for each case considered (Chapman & Carlton 1991, 1994) and for all cases together (Chapman 1988) using a Chi-square test of likelihood. These calculations yielded significantly low probabilities for the observed strong association of positive responses with each of the organisms tested, implying that there is a high likelihood that these species are exotic. However, the assumptions implicit in these statistical tests (i.e. about the independence of the criteria, and the underlying probability of positive and negative responses) are invalid, and so the statistical analyses appear to be invalid as well. Later studies that used this approach did not report and apparently did not calculate probabilities for the sets of responses (T N & Associates 2002, Toft et al. 2002 and Draheim et al. 2003). Without the probability analysis, this approach begins to resemble the Weight of the Evidence approach (and indeed, both approaches have used similar lists of criteria), with the main advantage being that the determined responses can be succinctly presented in a list or table. However, a full explanation of the assessment also requires a detailed, narrative description of the researcher's judgment of the value, interdependence, strength and reliability of the criteria and responses (thus essentially qualifying the responses so they are no longer categorical), and how the responses were combined to produce the determination of invasion status.

Weight of the Evidence: In this approach, the researcher simply applies his or her considered judgment to all the available evidence (often organized into different types of evidence or criteria) and comes up with a determination of the species' invasion status. While it doesn't sound very scientific when described this way, if done thoughtfully, carefully and consistently, this approach may in the end produce more accurate assessments, since all the evidence can be considered on its own appropriate merit, without forcing it into predetermined categories or simplified response determinations, and without applying a numerical gloss to the proceedings. It is essential, however, that a full, narrative description be provided of the available evidence and how it was weighed and combined to produce the assessment, so that consistency can be maintained and checked and other researchers can review how the assessments were made. This is probably the most common method used in regional assessments of exotic aquatic organisms (Table 4), and is certainly the most common approach in assessments of individual organisms.

Correspondence with Criteria and Weight of the Evidence approaches both usually refer to a set of criteria (sometimes presented as "types of evidence") when assessing invasion status, and the sets of criteria used have been modified over time and reworked by different researchers (Table 5). While there is general consensus on the types of criteria or evidence that are relevant, researchers are not in complete agreement about the validity or value of every criterion that has been proposed, or on how restrictively each criterion should be stated. As additional studies are done and invasion status assessments are discussed and debated, there is likely to be further development of these concepts.

Table 4. Approaches Used in Different Studies to Assess Invasion Status

Received Wisdom

Wasson et al. 2001 (in part) - regional study of exotic invertebrates in Elkhorn Slough

Orensanz *et al.* (probably) – regional study of exotic benthic/littoral organisms along the coast of Uruguay and Argentina

T N & Associates 2002 (in part) – assessment of the invasion status of organisms collecting in benthic sampling of the smaller estuaries of Washington, Oregon and California

Lee et al. 2003 - analysis of benthos in the San Francisco Estuary

Scoring System

Wasson et al. 2001 (in part) – regional study of exotic invertebrates in Elkhorn Slough

Paulay et al. 2002 – regional study of exotic marine organisms in Guam

Lambert 2002 – regional study of exotic tunicates in Guam

Correspondence with Criteria

Chapman 1988 (strong version) – assessment of the invasion status of 4 gammarid amphipods in the northeastern Pacific

Chapman & Carlton 1991, 1994 (strong version) – assessment of the invasion status of the isopod *Synidotea laevidorsalis* in 4 regions around the world

T N & Associates 2002 (in part) – assessment of the invasion status of organisms collecting in benthic sampling of the smaller estuaries of Washington, Oregon and California

Toft *et al.* 2002 – assessment of the invasion status of 1 amphipod and 2 isopods in the Sacramento-San Joaquin Delta

Draheim et al. 2003 - regional study of exotic organisms in the Lower Columbia River

Weight of the Evidence

Carlton 1979 - regional study of exotic invertebrates and protozoans in Pacific Coast marine and estuarine waters

Cohen & Carlton 1995 - regional study of exotic organisms in the San Francisco Estuary

Cohen et al. 1998; Mills et al. 2000 – regional study of exotic organisms in Puget Sound

Cohen et al. 2001 – regional study of exotic organisms in 3 Washington bays

Ruiz et al. 2001 - review of exotic marine organisms

Grigorovich et al. 2002 – regional study of exotic aquatic invertebrates in the Ponto-Caspian Region

Fairey *et al.* 2002 – regional study of exotic aquatic organisms in California coastal waters, excluding San Francisco Bay

Cohen et al. 2003 - regional study of exotic organisms in southern California bays and harbors

Wonham & Carlton 2003 – regional study of exotic organisms in marine and brackish estuarine waters between Cape Mendocino and the Queen Charlotte Islands

Table 5. Criteria Used in Different Studies to Assess Invasion Status							
Criteria	Carlton 1979	Chapman 1988	Chapman & Carlton 1991, 1994	Cohen & Carlton 1995	Toft <i>et al.</i> 2002	Cohen <i>et al.</i> 2003	T N & Assoc. 2002; Draheim <i>et</i> <i>al</i> . 2003
Local absence • Previously unknown in the region (absent from the recent fossil and archaeological records, and early biological studies that likely would have collected and identified it).	X	X	X	X	X	X	X
Vector • The act of introduction is observed or recorded.	X	X	X	X	X	X	X
• A synanthropic dispersal mechanism exists that is appropriate in space and time.	X	_	_	X	X	-	X
• The organism is associated with a synanthropic dispersal mechanism.	-	X	X	-	-	X	X
Local distribution & population dynamics • Has a restricted or discontinuous distribution in the region relative to native species.	X	X	X	X	X	X	X
Has rapidly increased in abundance in the region.	X	_	-	X	_	-	-
Has rapidly expanded its range in the region.	X	X	X	X	X	X	X
Local associations • Relationship to other exotics in the region: • Relationship to new,	Solely occurs with or depends on	Commonly occurs with	Commonly occurs with or depends on Common	Commonly occurs with or depends on	Commonly occurs with	Solely or near-solely depends on	Commonly occurs with or solely depends on Restricted
artificial or altered environments in the region:	_	to	on	_	on	_	to

Criteria	Carlton 1979	Chapman 1988	Chapman & Carlton 1991, 1994	Cohen & Carlton 1995	Toft <i>et al</i> . 2002	Cohen <i>et al.</i> 2003	T N & Assoc. 2002; Draheim <i>et</i> <i>al.</i> 2003
Global distribution • Has a disjunct global	X	X	X	X	X	X	X
distribution (<i>i.e.</i> is present in other bioregions).							
The organism's natural dispersal abilities do not account for its observed distribution.	X	X	X	X	X	X	X
Taxonomic associations • Evolutionary origins are exotic (<i>e.g.</i> it belongs to an exotic taxonomic group).	X	X	X	X	X	X	X
<u>Life history traits</u>							
• Tolerates temperatures or other environmental factors that don't exist in the region.	_	_	-	-	_	_	X
• Vulnerable to exotic parasites to which native species are not.	-	-	-	-	-	-	X

Recommended Approach: Use the following categories to classify the invasion status of organisms:

- Determinate taxa
 - > Exotic taxa
 - > Cryptogenic taxa
 - > Native taxa
- Indeterminate taxa

with exotic, cryptogenic and native as defined above in the Definitions section. Determinate taxa are those identified to a sufficiently low taxon to classify as native, cryptogenic or exotic, while indeterminate taxa are not. In most cases determinate taxa will be identified to species, but in a few cases higher taxon identification will allow an assessment of invasion status (for example, identification to genus when the genus is known only from other ocean regions, and therefore is exotic; or when all known species in the genus are native to the study region, and therefore is native).

Use a weight of the evidence approach to assess invasion status in order to make use of all available evidence. Assessments done by previous studies of the organisms in question should be reviewed and considered, but the ESDP should strive to apply its selected criteria to the most complete and up-to-date evidence in a consistent manner, taking into account any evidence specific to Puget Sound. Given the unsettled state and the continuing evolution of researchers'

views on the validity and value of different criteria, no particular set of criteria is recommended at this time. Whatever criteria are used should be clearly defined; and for each organism classified, a description of the evidence considered (with citations) and a full and complete explanation of the assessment of its invasion status should be included in the database. Population Status

Carlton (1979) categorized exotic organisms as Established, Questionably Established or Not Established. Cohen & Carlton (1995) provided separate lists of organisms that were established, that did not become established, that became established but went extinct, and for which there was inadequate evidence to determine whether or not they were established. Ruiz *et al.* (2001) more succinctly proposed categories of Established, Unknown and Not Established, the latter with subcategories of Failed and Extinct. Establishment has been variously defined (Table 6), the main disagreement being whether unassisted reproduction in the environment is a sufficient condition, or if some evidence of stability and persistence of the population is required. Most studies apparently use a weight of the evidence approach and say little or nothing about the assessment. Cohen & Carlton (1995) listed the following types of evidence as relevant:

- Population size.
- Persistence of the population over time.
- Distribution (broad or restricted) of the population, and trends in distribution.
- For species dependent on sexual reproduction, the presence of both males and females, and the presence of ovigerous females.
- The age structure of the population as an indicator of successful reproduction.

Table 6. Definitions of "Established" Used in Different Studies

"Maintaining naturally reproducing populations" (Carlton 1979).

"Organisms present and reproducing 'in the wild' whose numbers, distribution and persistence over time suggest that, barring unforeseen catastrophic events or successful eradication efforts, they will continue to be present in the future. 'In the wild' implies reproduction and persistence of the population without direct human intervention or assistance (such as reproductive assistance via hatcheries or periodic renewal of the population through the importation of spat), but may include dependence on human-altered or created habitats, such as water bodies warmed by the cooling-water effluent from power plants, pilings, floating docks, and salt ponds or other manipulated, semi-enclosed lagoons" (Cohen & Carlton 1995).

A species that "has a population which is present and reproducing in the environment without direct and deliberate human intervention (*e.g.* aquacultural rearing or deliberate re-introductions), and which persists over time in the absence of unforeseen catastrophic events or successful eradication efforts" (Forrest *et al.* 1997).

"Documented as present and reproducing within the last 30 years" (Ruiz et al. 2001).

Species that successfully colonize (Grigorovich et al. 2002).

Species that "have established self-maintaining populations" (Wonham & Carlton 2003).

Ruiz et al. (2001) described criteria that sound in part like a scoring system:

- Established: Documented as reproducing in the last 30 years, with multiple records; for species detected in the last 10 years, recorded in at least two locations or two consecutive years.
- Unknown: No records in the last 20-30 years; if recently introduced, then with too few records to be classified as Established.
- Not Established (Failed): Were reported, but no evidence of establishment.
- Not Established (Extinct): Survived and reproduced for many years before disappearing.

As with scoring systems for assessing invasion status, such a system does not consider all the available evidence, and is more likely to classify some organisms incorrectly.

Recommended Approach: Use the following categories to classify the population status of organisms:

- Established: Refers to an organism that is reproducing in the environment in sufficient numbers, over a sufficient area and for a sufficient time that it is unlikely to go extinct due to the stochastic and demographic effects that threaten small populations (called Allee effects).
- Not Established: Refers to an organism that has not been collected for a sufficiently long
 time since its last record that it is unlikely to be present, taking into account the frequency,
 intensity and quality of the sampling that has been done. Also refers to an organism that has
 been collected at an abundance and frequency that is consistent with continuous
 reintroduction considering the vectors that are operating, and which is not reproducing in
 the environment.
 - > Failed: Refers to an organism that currently qualifies as Not Established and never qualified as Established.
 - > Extinct: Refers to an organism that currently qualifies as Not Established, but which qualified as Established at some point in the past.
- Not Known: Refers to an organism for which there is insufficient evidence to qualify it as Established, and insufficient (in duration, frequency, intensity or quality) unsuccessful sampling to qualify it as Not Established. Also refers to an organism that has been collected at an abundance and frequency that is consistent with continuous reintroduction considering the vectors that are operating, and for which there either is some evidence of reproduction in the environment or there is insufficient evidence to determine that it is not reproducing in the environment.

Use a weight of the evidence approach to assess population status, and for each species classified, provide a description of the evidence considered (with citations) and a full and complete explanation of the assessment.

Other Data and Assessments

Several types of data are useful for assessing invasion status and population status, or for otherwise understanding the status of exotic species in the ecosystem. It is recommended that the following types of data and assessments be included in the database:

Collection Records in Puget Sound. Collections records within Puget Sound are useful in assessing the population status and potential impact of exotic organisms, and the earliest records are sometimes useful for determining probable vectors. For each organism included, the database should include all early records in Puget Sound and a summary of later records (if available) sufficient to indicate how its distribution and abundance changed over time. The records should include collection location, date, citation (including storage location and accession number or other identifying information for specimens) and any other relevant information associated with the record. The record listings at the beginning of the species accounts in Carlton (1979) provide an example of an appropriate format and level of detail.

Dates of Introduction: For non-intentional introductions, the earliest collection record is a starting point for estimating the date or period of introduction to Puget Sound. If the earliest record is a publication or a preserved specimen that does not provide the date of collection, and the collector is known, information on when the collector was working in the Sound can help to estimate the date of collection. Information on earlier surveys or studies that did not collect the organism but that were of sufficient extent to probably collect it if it had been present, can help to narrow the period when the organism was likely introduced. This estimate, along with an estimate of the date or period of introduction to the Pacific Coast, should be included in the database, with an explanation of the basis for the estimates.

Global Distribution, Native and Source Regions: Several of the databases and studies list or analyze the distribution or native regions of exotic organisms by broad regional categories (such as the Northwest Atlantic, Asia, etc.). It is recommended that the database record an organism's global distribution with greater geographic specificity, at the country level or finer, and include citations for the records. The database should also include fields for the organism's native region, the immediate source region for the earliest introduction to the Pacific Coast, and the immediate source region for the earliest introduction to Puget Sound. If these regions can be determined they should be recorded with as much geographic specificity as possible, along with an explanation of the basis for the determinations. These geographically-specific records can always be classified into broader geographic categories for analysis.

Vectors: Different studies have assessed and recorded the vectors introducing exotic organisms with different systems of vector categories (Table 7). Table 8 provides a set of vector categories intended to cover both anthropogenic transport to the Pacific Coast and anthropogenic transport between sites along the Pacific Coast. Whatever system of vector categories is used to organize the information, the database should record as specific an assessment as possible of just how the organism was transported and released, along with an explanation of the basis for that assessment. In many cases, the available data will fit more than one vector category, and more than one vector may be listed as possibilities. In other cases, a species may have been introduced on more than one occasion by different vectors, so that one vector or set of possible vectors may be listed for the initial introduction, and a different vector or set of vectors for a later introduction. Finally, in rare cases an introduction may fit none of the vector categories, and be listed as unknown (for example, see the discussion of *Guilfordia yoka* in Carlton 1979, p. 353).

Table 7. **Vector Categories Used in Different Studies** Carlton 1979 I. Shipping A. Ship Fouling and Boring Communities B. Ship Ballast (1) Dry and Shingle Ballast (2) Water Ballast (3) Seawater Systems (including fire mains, pipes and condenser intakes) II. Commercial Oysters III. Other Mechanisms A. Algae Shipped with Lobsters and Bait Worms B. Water Associated with Fish and Lobster Introductions C. Lobster (*Homarus americanus*) Importations D. Oil Drilling Platforms E. Private Introductions Cohen & Carlton • Solid Ballast (in solid ballast) 1995 • Ship Fouling (in ship fouling or boring) • Ballast Water (in ballast water or in a ship's seawater system) • Atlantic Oysters (in shipments of Atlantic oysters) • Japanese Oysters (in shipments of Japanese oysters) • Fish Stocking (fish or shellfish stocked by a government agency) • Marsh Restoration (planted for marsh restoration or erosion control) • Biological Control (released by government agency or with government approval) · Government/Accidental (accidental release with fish stocking or marsh restoration program) • Research Release (intentional or accidental release resulting from research activities) • Individual Release (intentional or accidental release by an individual) • Seaweed (in seaweed packing for live New England baitworms or lobsters) • Gradual Spread (from eastern North America) Unknown Cohen et al. • Atlantic Oysters (with shipments of Atlantic oysters) • Pacific Oysters (with shipments of Pacific oysters) 1998; Mills et al. • Ship Fouling (in ship fouling or boring) 2000 • Solid Ballast (in solid ballast) • Ballast Water (in ship ballast water or seawater system) • Marsh Restoration (planted for marsh restoration or erosion control) • Unknown Cohen *et al.* 2001 • Ship Fouling (in ships' hull fouling or boring) • Solid Ballast (in solid ballast) • Ballast Water (in ships' ballast water or seawater system) • Packing Material (as packing material for shipped goods) • Atlantic Oysters (with shipments of Atlantic oysters) • Pacific Oysters (with shipments of Pacific oysters) • Plants (with shipments of aquatic plants) • Shipping (in hull fouling, ballast water, dry ballast, in or on cargo, on deck, anchors, etc.) Ruiz et al. 2001 • Fisheries (both intentional and unintentional release; includes aquaculture; includes species associated with the target species) • Biocontrol

• Ornamental Escape (includes species associated with the target species)

• Canals (created by humans, as a corridor for dispersal)

Agricultural EscapeResearch Escape

Multiple

Table 7. Vect	or Categories Used in Different Studies (continued)
Grigorovich <i>et al</i> . 2002	 Deliberate Releases (cultivation on fishery farms and stocking) Accidental Releases (including from aquaria, escape from cultivation, and releases of nontarget species with aquaculture) Shipping Activities (including solid and liquid ballast and hull fouling) Hydrotechnical Development (river damming, construction of canals and reservoirs) Multiple Vectors Unknown/Uncertain
T N & Associates 2002	 Hull Fouling Aquaculture Ballast Water Aquatic Plants Seafood Bait Solid Ballast
Cohen et al. 2003	 Ship Fouling (in ships' hull fouling or boring) Ballast Water (in ships' ballast water or seawater system) Atlantic Oysters (with shipments of Atlantic oysters) Japanese Oysters (with shipments of Japanese oysters) Unknown
Ashe 2002	 Ballast Water Ship/Hull Fouling Aquaculture Intentional Releases (by a government agency to enhance a fishery or for biocontrol) Other (includes aquarium releases, fish market dumping, escape from cultivation, accidental introduction with ornamental plants or game fish, and solid ballast) Unknown
Wonham & Carlton 2003	 Ballast Water (in ballast water, or in sediments in ballast tanks) Dry Ballast (in solid ballast of rocks and sand) Ship Fouling (attached to ships, or boring into wooden ships) Commercial Oyster Industry Atlantic Oyster Industry (with introductions of Atlantic oysters) Pacific Oyster Industry (with introductions of Pacific oysters) Commerce (accidentally release from transport of fisheries, soil, plants, etc.) Intentional Plantings (for various purposes including marsh restoration, erosion control, cattle forage and gardens; excludes introductions in Commerce category) Multiple (two or more of Ballast Water, Ship Fouling or Commercial Oyster Industry) Unknown (pathway could not be assigned with confidence)

Table 8. Proposed Vector Categories

- Hull and Equipment Fouling (includes commercial, military, recreational and fishing vessels; semi-submersible drilling platforms; barges and other towed vessels; anchor fouling; fouling of nets and other fishing gear, dive gear, marine construction equipment, and so on; fouling of boat trailers; etc.)
- Solid Ballast
- Vessel Ballast Water (includes transport in water or sediments in ballast tanks or in sumps (sea chests), pumps or
 pipes associated with ballast water systems, in cargo ships or other vessels including semi-submersible drilling
 platforms, floating drydocks, etc.)
- Incidental Vessel Water (includes transport in other water systems, such as fire-fighting systems, bait wells, engine cooling water, bilge water, etc., on vessels traveling over water or transported overland)
- Marine Aquaculture and Fisheries Stock Enhancement (includes both intentionally and unintentionally transported species, and intentionally and unintentionally released species, through all phases including transport, holding, breeding, rearing and outplanting)
- Biocontrol Releases (includes both intentionally and unintentionally transported and released species, through all phases including transport, holding, breeding, rearing and outplanting)
- Escapes or Releases Associated with Research or Educational Activities (includes both intentionally and unintentionally transported and released species, including transport, holding, breeding and rearing activities and field work)
- Escapes or Releases of Ornamental Species (includes both intentionally and unintentionally transported species, including release from the commercial sector (including transport, holding, breeding, rearing and marketing facilities and activities), the exhibition sector (public or private commercial aquaria, ponds or other facilities holding and exhibiting ornamental species), and the private sector (escapes or releases from private aquaria or ponds))
- Bait Trade (includes fish, worms, clams, snails, squid, shrimp, crabs and other species transported and used or
 sold for bait, including any species unintentionally transported with them, including both intentionally and
 unintentionally released species, through all phases including transport, holding, breeding, rearing and use as bait
 or chum, in all sectors including both the commercial bait trade itself and the use of bait by commercial fishing
 and non-commercial fishing)
- Live Seafood Trade (includes both intentionally and unintentionally transported species, through all phases including transport, holding and marketing, including releases by or escapes from both the commercial sector and the purchaser)
- Transport with Other Cargo (includes escapes or releases of organisms unintentionally transported with types of cargo not covered above, including transport in the packing for such cargo)
- Unknown (does not fit any of the above vector categories)

Work to Date in Puget Sound

There has been a fair amount of work done on exotic species in Puget Sound. Carlton (1979) provided records of 18 exotic invertebrates established in the Sound (Appendix B). Elston (1997) listed 31 exotic marine species in the shared inland waters of British Columbia and Washington, 14 of which apparently represented valid established species in Puget Sound. Ruiz & Hines (1997) listed 67 non-indigenous species in the marine and estuarine waters of Washington and British Columbia. However, there are no actual records for many of these species in those waters; rather they were listed based on their inclusion in Kozloff (1987). Based in large part on the Ruiz and Hines report, around 1998 the Washington Department of Fish and Wildlife (WDFW) posted a list of 78 "non-indigenous marine species of Washington State and adjacent

waters" on the internet (www.wa.gov/wdfw/fish/nuisance/ans4.htm), with "adjacent waters" apparently referring to the coastal waters of British Columbia. Eliminating from the WDFW list several multiple listings of species under two or more names, species that were reported from but not established in those waters, purely freshwater species, species that seem to be better classified as cryptogenic, and species that were listed solely because of their inclusion in Kozloff (1987), left 51 apparently valid records of established exotic species in Washington and British Columbia, of which 27 were known from Puget Sound.

In 1998, the Washington Department of Natural Resources (WDNR) sponsored a Rapid Assessment Survey of exotic species in Puget Sound. The survey collected 39 species from 32 sampling sites from the southern end of the Sound to the Canadian border, mainly focusing on dock-fouling stations and adjacent shallow water benthic habitats (Cohen et al. 1998, Mills et al. 1998). The report from the survey provided an updated and corrected list of 52 exotic species that were judged to be established in the Sound (Cohen et al. 1998). WDNR sponsored a second Rapid Assessment Survey in 2000 that covered Elliott Bay and the Duwamish River Estuary near Seattle and Totten and Eld inlets near Olympia, and collected 23 exotic species from these sites (Cohen et al. 2000). Targeted exotic species sampling—which includes surveys for exotic cordgrasses in conjunction with control programs; monitoring for the seaweed Sargassum muticum in the San Juan Islands, for Japanese oyster drills, and for the Japanese snail Batillaria attramentaria in Padilla Bay; surveys for Atlantic salmon (no populations established in the Sound); and trapping for green crabs (none collected in the Sound) (K. Anderson, pers. comm.)—has provided information on the distribution and abundance of these species in the Sound. Additional information on exotic species in Puget Sound should be available from a database that has been developed on exotic marine and brackish species between Cape Mendocino and the Queen Charlotte Islands (M. Wonham & J.T. Carlton, unpublished data). Appendix B provides a partial listing of exotic species reported from Puget Sound.

Taxonomic Support

"The nonindigenous status of a species occurring in an area, such as the Columbia River or the northeast Pacific, may not be apparent until the organism is discovered, described, and published as indigenous in other regions, or until the synonymies of the local species with populations in other parts of the world are resolved (a time consuming undertaking that is outside the scope of most parochial biological surveys)."

— Draheim et al. (2003)

"The quality of data that result from surveys depends greatly upon taxonomic identification and knowledge. Taxonomic expertise is clearly critical to the correct identification of species, as many organisms may go undetected by the untrained observer. Such under-detection can occur even for those with good working knowledge of a local biota who may be unaware of species from other regions that are similar in appearance."

— Ruiz & Hewitt (2002)

One obstacle to the early detection of new introductions—especially among small or taxonomically obscure organisms, which includes many types of invertebrates, protozoans, microalgae and macroalgae—is the difficulty of recognizing when a specimen may represent a new organism for Puget Sound. Exotic marine and estuarine organisms collected on the Pacific Coast have often been initially misidentified as native Pacific Coast species (see, for example, "Examples of introduced species initially reported as native taxa," Table 2 in Carlton 1979). This

error commonly arises from using regional taxonomic keys without making use of supplemental information. The frequency of failures to recognize novel species in sampled material and to take the steps needed to correctly identify them can be reduced by providing:

- Appropriate informational tools to aid in recognizing when a specimen should be considered a "suspect exotic."
- An efficient process for identifying these suspects.

Taxonomic Information Tools

Regional keys, when properly designed, are based on a selected set of morphological characteristics that are sufficient to distinguish among the organisms known from the region in question. However, such keys may be of little help in distinguishing, and typically are of no help in identifying, organisms that have not been previously recognized in the region and are therefore not covered by the key. Thus, a specimen of a novel exotic organism may key out in a completely proper and satisfactory manner in such a key, to be identified confidently and incorrectly as a particular native species, simply because characteristics that could have distinguished it were not included in the key—since they were not necessary or useful for distinguishing among the organisms known from the region that the key was intended to cover.

Nevertheless, taxonomists who have done substantial work in Puget Sound will generally recognize when something new comes before them, at least in the taxonomic groups that they are most familiar with. However, because there are many highly-diverse and speciose invertebrate groups and few invertebrate taxonomists, taxonomists sometimes end up working on groups of organisms that they don't know all that well, and taxonomists may also be employed who lack substantial prior experience with the Sound's biota. In either of these cases the taxonomist may not recognize when a specimen represents a new organism in the ecosystem, if no obvious difficulty arises in keying it out. Certain types of informational tools could be developed that would substitute, to some extent, for the expert knowledge that comes from long familiarity with a regional biota, or that would supplement that knowledge.

One noteworthy attempt to deal with this problem within the context of an invertebrate key for a Pacific Coast estuary is a book on a family of polychaete worms, the Spionidae (Light 1978), which was published by the California Academy of Science as the first volume in an ambitious but never-completed series on the invertebrates of San Francisco Bay.² These volumes were to consist of detailed, annotated keys plus supplemental information and references, each volume to cover "a group of convenient size, ranging from family to phylum," with the series ultimately covering all of the invertebrates recorded in San Francisco Bay.

The Spionidae volume included keys in three different formats (pictorial dichotomous keys, verbal dichotomous keys, and tabular keys) at both the genus and species level, which covered all genera recorded from California; descriptions of every species recorded from the Bay along with the synonymy for each species; world distribution records; comments on and figures of morphological variations; notes on ecology; notes on preparation, dissection and handling of

² A volume on the Acmaeidae, a family of gastropod mollusks, was the only other volume published in the series.

specimens; and a complete, illustrated glossary of terms. It described the taxonomic problem relative to the potential occurrence of exotic species, and the approach it took to address this problem, as follows:

"All species known to occur in San Francisco Bay are included in these keys. In addition, those species not yet recorded from the Bay, but which are likely to occur there and which might be confused with species already known from the Bay, are likewise included...In the event that a species is encountered which almost, but not quite, fits one of those presented in the keys, the user should turn to the remarks section under the account for that species in the systematic section. There he will find detailed comments on every known species in the world which could possibly be confused with the taxon in question...In most cases, these remarks will, in fact, treat every single described species within that genus. In the case of extremely large groups,...species-groups and complexes have been delineated. When a member of such a species complex occurs in San Francisco Bay, it is distinguished from all other known species of that complex...These keys and descriptions have been compiled with the concept of the world fauna constantly in mind" (Light 1978, p. 1-4).

The volume notes that the inclusion of such detailed differential diagnoses "is necessary because many species from various parts of the world have already been introduced into San Francisco Bay, and the likelihood is high that more such exotic species will be discovered" (Light 1978), a statement that we can now make about many of the bays and estuaries on the Pacific Coast. The contents and organization of this volume provide a good example of the type of information which, if it were made readily available to taxonomists working in Puget Sound for all obscure or difficult taxonomic groups, would significantly facilitate the recognition of suspect exotics and at least the initial steps in their identification.

Unfortunately, completing and updating a full set of such taxonomic references covering the organisms of the Pacific Coast would be a daunting task and is probably too much to be hoped for. A more manageable and still very useful set of informational tools would include the following:

A comprehensive list of the organisms that have been collected from Puget Sound. If such a list were available, taxonomists could check identifications determined from regional keys or other sources against the list. If the species as determined from the key was not on the list of species previously recorded from the Estuary, this would warn the taxonomist that the identification might not be correct, and that additional information should be sought to check the identification. This list should be made available on the internet and regularly updated.

Ready access to supplemental information on organisms known from Puget Sound. Useful supplemental information could include: formal taxonomic descriptions, scientific illustrations, photographic images, information on known geographic and habitat ranges, information on morphological variations, information on other species that the organism in question may be confused with, notes on ecology, references to additional literature, information on dates and sites of collection, species synonymies and taxonomic bibliographies, and data on the existence

and location of preserved specimens (including type specimens). With such information at hand a taxonomist often can quickly determine whether an identification made from a key makes sense, and where to look for help if further work is needed. Much of this information exists, but finding it can be difficult and time-consuming.

This information could be made available over the internet or compiled in a central archive that was organized to provide support (via telephone or email) to the region's taxonomists. A good deal of this sort of information has already been collected at various institutions. Every taxonomic laboratory compiles at least some of the most commonly used information. It would be a boon to both the recognition of suspect introductions and to other taxonomic work in the Estuary if a taxonomist confronted by a difficult specimen could quickly access such information electronically, or could contact a central archive and have the necessary illustration or species description sent back.

Ready access to up-to-date information on exotic organisms on the Pacific Coast, including newly-discovered exotics and suspected exotics. The exotic organisms that are most likely to show up in Puget Sound are probably those that are already present in other bays or estuaries on the Pacific Coast. Rapid identification of the organism would be aided by ready access (via the internet, or a central archive) to up-to-date information on which exotic species are known or suspected to be established on the Pacific Coast, basic information on identification, and supplemental information as described above. Some information of this type is already available or is being developed (Table 9), but there remain gaps in what's available and a need for regular updating of some of these resources; and it would help if all this information was accessible through one internet platform.

Table 9 Some Sources of Information on Exotic Marine and Estuarine Species on the Pacific Coast					
Area Covered Type of Information So		Source, Format and Availability			
Available					
Pacific Coast	collection records, geographic & habitat ranges, ecology notes, references	Carlton (1979). In hard copy from University Microfilms at http://www.umi.com/hp/Products/Dissertations.html.			
Pacific Coast	notice of new exotics	PNW-ANS-L discussion list. Subscribe at listserv@freya.cc.pdx.edu.			
California, Oregon and Washington	geographic & habitat ranges, extensive taxonomic references and partial synonymy; mention of unresolved taxonomic issues	Database compiled for the EPA by T N & Associates, J.W. Chapman, L.H. Harris and others on exotic species collected by WEMAP.			
San Francisco Estuary	summary of collection records, geographic & habitat ranges, ecology notes, references	Cohen & Carlton (1995). In hard copy or download from links at http://www.sfei.org/bioinvasions/index.html.			
Southern California	notice of new or suspect exotics; identification information, sometimes with illustrations	SCAMIT (Southern California Association of Marine Invertebrate Taxonomists) Newsletter. Subscribe or download issues since 1998 at http://www.scamit.org.			

Table 9 Some Sources of Information on Exotic Marine and Estuarine Species on the Pacific Coast (continued)					
Area Covered	Type of Information	Source, Format and Availability			
In Development					
Cape Mendocino to Queen Charlotte Islands	summary of collection records, geographic & habitat ranges, ecology notes, references	M.J. Wonham & J.T. Carlton, unpublished data.			
Central California	invertebrate keys to include many exotics on the Pacific Coast	New edition of Light's Manual (J.T. Carlton, ed.). In hard copy from University of California Press (but individual keys might be available electronically?).			
San Francisco Bay	identification information, photographs, geographic & habitat ranges, ecology notes, references	Internet Field Guide to Exotic Species, a San Francisco Estuary Institute project funded by NOAA and the San Francisco Estuary Project. Initially to cover San Francisco Bay, but expect to eventually cover all Pacific Coast species.			
Southern California	summary of collection records, geographic & habitat ranges, ecology notes, references	A.N. Cohen, unpublished data. Lambert & Lambert (1998, 2003) contain information on exotic tunicates.			

Accessible archives of preserved specimens. There are collections of marine and estuarine organisms at several institutions on the Pacific Coast. However, three specific types of collections would be especially useful if they were housed at an institution that is readily accessible to researchers working in Puget Sound:

- Representative specimens of exotic species established on the Pacific Coast. (If feasible, this collection should include representatives of all nearshore, bay and estuarine species on the Pacific Coast, including exotic, cryptogenic and native.)
- Representative specimens of exotic organisms in other temperate, estuarine waters of the world that have not yet shown up on the Pacific Coast.
- Representative specimens of estuarine organisms from regions that are thought to be common, current donors of exotic species to the Pacific Coast (such as Japan, Korea and China).

In addition, information on what specimens of these types are currently available in collections on the Pacific Coast should be compiled and made available on the internet.

<u>Ready access to taxonomic keys</u>. Despite the limitations of regional keys as noted above, taxonomic keys are nonetheless a fundamental tool for identifying specimens and assessing whether they should be further examined as possible exotics. The Pacific Coast is fortunate to have two published compilations of keys to the major groups of marine invertebrates, *Light's*

Manual: Intertidal Invertebrates of the Central California Coast (Smith & Carlton 1975)³, and Marine Invertebrates of the Pacific Northwest (Kozloff 1987), and the marine algae (Abbot & Hollenberg 1976). However, many other keys to various groups of organisms in this and other regions of the world are scattered through the scientific literature (in older or obscure and hard to obtain journals), in gray literature or as unpublished keys developed by individual taxonomists. If possible, these keys should be assembled and made available over the internet, either by downloadable pdf or in a web-interactive format. In addition, some keys are already available on the internet, and links to these could be provided on a central taxonomic website.

Identification of Suspect Specimens

Even with these information tools available, in many cases it may not be possible for a local taxonomist to identify a specimen that is a suspected exotic. This requires a different set of informational tools and a different type of effort from that which is needed to identify organisms belonging to the known biota of a region. Identifying a new arrival may require global knowledge of the various species in the particular taxonomic group that the organism belongs to, as well as access to the world literature on that group. It may be necessary to obtain specimens for comparison from other parts of the world, or to send specimens off to specialists in that group. Some organizations, including the Western Regional Panel, have developed lists of taxonomists that specialize in various groups.

This level of effort goes beyond what is normally done as part of a sampling or monitoring program. To encourage that this be done more often, it would help if taxonomists working in Puget Sound had the option of sending specimens that they suspect are exotic species to an "Exotic Species Taxonomic Coordinator" — an individual who would be responsible for assessing the material, making the identification if possible, and arranging for appropriate specialists to examine the material if necessary. Ideally, a position of that sort would serve a broad region of the Pacific Coast; and while it would be an advantage, other things being equal, to have that individual located near Puget Sound, there is probably greater benefit in having the position based at a museum like the California Academy of Science or the Natural History Museum of Los Angeles County, in order to take advantage of the specimen collections, global taxonomic literature and range of taxonomic expertise that those institutions offer. The position could be supported by funding from the national Aquatic Nuisance Species Task Force, through the Western Regional Panel, or supported by Pacific Coast state governments.

Sampling

The types of taxonomic support described above would be useful both to increase the recognition, identification and reporting of exotic species by existing monitoring and research programs, and to support additional sampling specifically designed to detect exotic organisms. To maximize the potential for detecting additional exotic species, this additional sampling should focus on either addressing gaps in habitats and taxonomic groups not sampled by existing

An updated and revised edition of *Light's Manual* will include many exotic species that were not in the earlier editions.

programs, or target habits or taxonomic groups that are likely to contain unrecognized or recently-arrived exotic species.

General Considerations Regarding Target Taxonomic Groups

Various approaches, or combinations of approaches, may be taken to allocate the exotic species sampling effort among different taxonomic groups. In Table 11 below, a number of taxonomic groups are scored relative to the following seven approaches for selecting taxonomic groups to sample.

Approach 1: Focus on taxonomic groups that received little attention in previous studies in the study area. This approach would try to "fill in the gaps" left by previous studies. Monitoring programs that sample or survey biota in Puget Sound have primarily focused on kelp, ulvoids, eelgrass, marsh plants, benthic invertebrates, fish, birds and mammals. The gaps left are substantial, including several large groups of small organisms, many of which are also poorly known taxonomically (including viruses, bacteria, fungi, protozoans and phytoplankton; and flatworms, nematodes, oligochaetes, halacarid mites, kamptozoans and other small invertebrates), as well as some groups of larger invertebrates that are poorly known taxonomically (such as sponges).

Approach 2: Focus on taxonomic groups that seem likely to be introduced into the study area. The many transport mechanisms in operation provide opportunities for representatives of most types of estuarine organisms other than vertebrate animals and vascular plants to be inadvertently moved about the world. For example, most phytoplankton and a few types of invertebrates are planktonic during their entire life cycle; most of the higher taxonomic groups of invertebrates found in estuaries contain many species that are small and planktonic during part of their life cycle; and many types of small benthic organisms in shallow water including benthic microalgae and other microbes may be carried up into the water column by currents, waves or disturbance by passing ships. All of these are thus susceptible to uptake and transport via ships' ballast water to new regions of the world. Once established at one site on a coast, a variety of coastal vectors and natural dispersal by advection in alongshore currents, by rafting or by swimming may distribute these organisms to additional bays and estuaries. Many of the higher taxonomic groups of invertebrates and algae also contain species that are capable of being transported as hull fouling.

In terms of the numbers of established exotic species in various higher taxonomic groups, among organisms other than vertebrate animals and vascular plants these numbers are mostly reflective of how well-known these groups are (few exotics reported in taxonomically difficult and poorly studied groups) and how speciose they are in general (more exotics reported in species rich taxa). For example, the number of exotic species in well-known invertebrate taxa in the San Francisco Estuary generally parallels the estimated number of species in those taxa in the world (Table 10). Notably under-represented taxa are nearly all small, taxonomically difficult or both (*e.g.* nematodes, flatworms, rotifers (which also have few marine species) and sponges). The one exception is echinoderms, a taxonomically well-known and extensively studied group which is nonetheless poorly represented among the exotic species in San Francisco Bay and elsewhere in

the world (although one echinoderm introduced to southern Australia, the Japanese seastar *Asterias amurensis*, is considered a high impact species there because of its impact on estuarine clams). This may be because echinoderms generally do poorly in estuarine salinities.

Phylum	Estimated number of species in the world (Kozloff 1990)	Exotic species in the San Francisco Estuary (Cohen & Carlton 1995)
Arthropoda	1,000,000	53
Mollusca	> 100,000	30
Nematoda	> 12,000	
Platyhelminthes	11,000	
Annelida	10,000	21
Cnidaria	10,000	17
Echinodermata	6,000	
Porifera	> 5,000	5
Bryozoa	4,000	11
Rotifera	2,000	
Urochordata	1,500	8
Nemertea	800	
Acanthocephala	> 600	
Gastrotricha	500	
Sipuncula	300	
Brachipoda	< 300	
Nematomorpha	250	
Gnathostomulida	100	
Kinorhyncha	100	
Echiura	100	
Entoprocta	< 100	2
Ctenophora	80	
Dicyemida	75	
Chaetognatha	70	
Orthonectida	> 20	
Phoronida	20	
Priapula	15	
Placozoa	1	

Thus, among organisms other than vertebrate animals and vascular plants, there would seem to be little basis for selecting among them on the basis of their likelihood of being introduced and becoming established in the Estuary, except possibly to put less emphasis on sampling echinoderms.

Vascular plants could theoretically be transported across oceans as floating seeds in ballast water, but there doesn't seem to be any evidence that this has occurred. The exotic vascular

plants that typically grow in brackish or salt water on the Pacific Coast appear to all have been introduced either through intentional plantings or by vectors that are no longer operating (in solid ballast, or as packing for ships' cargo) or are no longer likely to be effective as transport mechanisms (as seeds or root fragments inadvertently included in oyster shipments, which, given the much reduced volume and frequency of such shipments from the Atlantic or Western Pacific oceans, and the greater care given to transport these oysters free of other organisms, is less likely to occur than in years past) (Cohen & Carlton 1995). Thus, the exotic estuarine or marine vascular plants that are most likely to be carried into Puget Sound are the exotic eelgrass and cordgrasses that are already present in other bays and estuaries on the Pacific Coast, as well as in several places in Puget Sound. There are also programs in place that monitor for these: cordgrasses in conjunction with the control efforts managed by the Washington State Department of Agriculture, and both types of plants through WDNR's nearshore habitat assessments.

Among vertebrates, there don't appear to be any vectors likely to unintentionally introduce exotic marine mammals, marine reptiles or seabirds to the Pacific Coast. Among fish, ballast water is the only likely vector for unintentionally introducing temperate estuarine species to the Pacific Coast, and the types of fish whose introductions are most commonly attributed to ballast water are gobies and blennies (71% of established exotic fish attributed to transport in ballast water; Wonham *et al.* 2000), and four species of Asian gobies have become established in other bays and estuaries on the Pacific Coast. So in sampling for exotic fish, it would make sense to emphasize methods and habitats that are likely to produce catches of gobies or blennies.

Approach 3: Focus on taxonomic groups which are likely to have a substantial impact in the study area. While some individual species are generally recognized as having a large impact in some areas where they have been introduced (though often not in all areas where they are known to have been introduced), there does not appear to be any good basis for concluding that certain higher taxonomic groups are more likely to produce significant impacts than others. Examples of exotic estuarine or marine species that have caused substantial harm to the environment, to economic activities, or to public health can be found among the viruses, bacteria, dinoflagellates, macroalgae, vascular plants, enidarians, etenophores, annelids, mollusks, crustaceans, echinoderms, tunicates and fish, and several other major groups clearly have the potential to cause harm. In those higher taxonomic groups where there are few or no records of significant impacts from exotic species within the group, there is generally little known about the exotic species in the group.

Approach 4: Focus on taxonomic groups for which there is a good base of information on exotics. This is essentially those groups that are well-represented as exotics in studies elsewhere. The advantage of this approach is that it is more likely that any exotic or cryptogenic organisms that are collected in these groups will be identified, because they are likely to have turned up elsewhere. This approach takes advantage of the global base of knowledge on exotics.

Approach 5: Focus on taxonomic groups which may contain a significant number of exotics, but which we know little about. This is the opposite of Approach 4. As discussed above, in a few groups—such as vertebrates other than fish, and echinoderms—the limited information on exotics is probably due to there really being few exotics in these groups, rather than to poor knowledge of the groups. In others there may be many exotic species, though it will be difficult

to recognize them as such because of the poor knowledge base. The advantage of this approach is that any knowledge of exotics gained by focusing on these groups is likely to be a noteworthy contribution to the global knowledge base.

Approach 6: Focus on taxonomic groups for which sufficient taxonomic resources are readily available to identify the sampled organisms. This is similar to Approach 4, and substantially overlaps with it. Taxonomic groups with good taxonomic resources are likely to be well-studied for exotics.

Approach 7: Focus on taxonomic groups that are not periodically sampled or observed by other formal or informal efforts that are likely to recognize new exotic species. If an exotic bird, marine mammal or marine reptile were to become established in Puget Sound, it would likely be recognized as something new, and then identified, without any need for an exotic-species focused sampling program. The same is probably true for many (though perhaps not all) groups of fish. As noted above, there are existing programs that monitor for exotic cordgrasses and eelgrass.

Although a case could be made for any of these approaches, Approach 3 (focusing on highimpact taxonomic groups) doesn't appear likely to offer much help in narrowing the range of groups to be studied, as discussed above. Approach 2 (focusing on taxonomic groups likely to be introduced) and Approach 7 (focusing on taxonomic groups where existing efforts are not likely to detect any exotic species that show up) seem like more useful places to start. These would eliminate marine mammals, birds, marine reptiles, fish other than gobies and blennies, echinoderms, and vascular plants. The remaining approaches, for different reasons, lean toward focusing generally on groups that either are well-known (Approaches 4 and 6), or are poorly known (Approaches 1 and 5). Each has some merit, suggesting that core efforts should focus on the groups that are better known taxonomically, but that the poorly known groups should be looked at when expertise is available. Thus, considering these various approaches, it is recommended that the ESDP's additional sampling efforts should focus on seaweeds, marine invertebrates (other than echinoderms), marsh insects and spiders, and gobies and blennies. In addition, if appropriate expertise can be assembled to identify organisms to species level, studies should be initiated on the protozoans, phytoplankton, fungi, bacteria and viruses in Puget Sound, and the data analyzed for the occurrence of exotic species.

Table 11. Selection of Taxonomic Groups for Sampling Based on Different Approaches							
	Approach (see text)						
Representative Groups ¹	1	2	3	4	5	6	7
Viruses	+	+	?		+		+
Bacteria	+	+	?		+		+
Fungi	+	?	?		+		+
Protozoans	+	+	?		+		+
Phytoplankton	+	+	?		+		+
Macroalgae	?	+	?	+		+	+

			Appr	oach (see	text)		
Representative Groups ¹	1	2	3	4	5	6	7
Vascular Plants ²		+3	?	+		+	
Invertebrates: Sponges	+	+	?		+		+
Invertebrates: Cnidarians: Hydrozoa	?	+	?		+		+
Invertebrates: Cnidarians: Anthozoa		+	?	+		+	+
Invertebrates: Ctenophores			?			+	+
Invertebrates: Flatworms	+	+	?		+		+
Invertebrates: Nematode Worms	+	+	?		+		+
Invertebrates: Nemertea	?	+	?		+	+	+
Invertebrates: Annelids: Polychaetes		+	?	+		+	+
Invertebrates: Annelids: Oligochaetes	+	+	?		+		+
Invertebrates: Mollusks		+	?	+		+	+
Invertebrates: Arthropods: Insects & Spiders ⁴	?	+	?		+	+	+
Invertebrates: Arthropods: Halacarid mites		+	?		+		+
Invertebrates: Arthropods: Barnacles		+	?	+		+	+
Invertebrates: Arthropods: Ostracodes	+	+	?		+		+
Invertebrates: Arthropods: Copepods		+	?	+		+	+
Invertebrates: Arthropods: Isopods		+	?	+		+	+
Invertebrates: Arthropods: Amphipods		+	?	+		+	+
Invertebrates: Arthropods: Decapods		+	?	+		+	+
Invertebrates: Kamptozoans	+	+	?		+	+	+
Invertebrates: Bryozoans	?	+	?	+		+	+
Invertebrates: Echinoderms			?		+	+	+
Invertebrates: Tunicates		+	?	+		+	+
Vertebrates: Fish		₊ 5	?	+		+	?
Vertebrates: Marine Reptiles			?			+	
Vertebrates: Birds			?			+	
Vertebrates: Marine Mammals			?			+	

¹ Not all taxonomic groups that may be found in Puget Sound are included in this list. The assessments are made relative to those species in these groups that are found in temperate zone estuaries in salt or brackish water within the reach of the tides.

² Tidal marsh plants and eelgrass.

³ Species of exotic cordgrasses present elsewhere on the Pacific Coast.

⁴ Primarily in tidal marshes.

⁵ Gobies and blennies, including four exotic species present elsewhere on the Pacific Coast.

General Considerations Regarding Target Habitats and Communities

For an ESDP, the two main considerations in allocating sampling effort among different environments are (1) sampling in areas or habitats which previous or ongoing studies have not sampled or have sampled poorly, and (2) sampling where exotic species are likely to be found.

- 1. Areas, habitats and communities not well-sampled by other studies. In general these are likely to be sites that are not easily sampled by boats deploying common types of nets, dredges or bottom samplers, and specialized types of habitat that cover relatively little area. Some typical examples include artificial hard substrates including floating docks, seawalls, and pilings; artificial lagoons and lagoons with restricted circulation; epibenthic organisms in tidal marshes and very shallow water; crevice and burrow-dwelling fish; and pockets of low salinity water around points of freshwater discharge in primarily marine-influenced bays.
- 2. Areas and habitats where exotic organisms are likely to be found. These might include the following:
- 2A. Areas where exotic species are likely to be released. Examples include locations in or near commercial or military ports, small boat marinas and aquaculture sites. It has been suggested, for example, that in the Pacific Northwest exotic copepods, which were probably introduced in ships' ballast water, were found in greater abundance and earlier in their expansion near commercial ports (J. Cordell, pers. comm.), and many other exotic species thought to be introduced to the Pacific Coast in ships' ballast were first collected in bays with major commercial ports (Cohen & Carlton 1995). On the other hand, a recent study in southern California did not find more exotic species in port areas than in non-port areas (Cohen *et al.* 2003). Examples for other vectors include organisms believed to be introduced via aquaculture initially collected in or near beds of imported oysters (*e.g.* Perez *et al.* 1981; Cohen & Carlton 1995), adjacent to sites of seaweed cultivation (Floc'h *et al.* 1991), or adjacent to an abalone farm outfall (Culver & Kuris 2000); a snail believed to be introduced in baitworm packing initially found adjacent to boat ramps and popular fishing sites (Carlton & Cohen 1998); and a seaweed thought to be distributed as hull fouling initially found near commercial ports or in marinas (Fletcher & Manfredi 1995; Silva *et al.* 2002).
- 2B. Disturbed habitats. Many authors have suggested or concluded that exotic species are more likely to become established in disturbed than in undisturbed habitats (e.g. Elton 1958; Mooney & Drake 1989; Hobbs & Huenneke 1992), especially for exotic plants (Luzon & MacIsaac 1997). Although some have questioned whether there is evidence to support this hypothesis (e.g. Cohen 2002), exotic organisms may nevertheless be notably abundant in disturbed areas due to an association of transport vectors with disturbance, a greater ability to proliferate in disturbed areas following initial establishment, or other reasons. Disturbance is also defined differently by different investigators, and may refer to either natural or artificial disturbance (Hobbs & Huenneke 1992). Thus naturally disturbed areas in an estuary might include areas with a lot of wave action and frequent resuspension of sediments; areas with substantial daily, seasonal or year-to-year changes in salinity; and areas with a lot of bioturbation. Artificially disturbed areas in an estuary might include areas near sewage outfalls or other pollution sources; dredged areas; areas where dredge spoils are dumped; areas where freshwater inflows or tidal circulation have

been changed; areas where sedimentation rates have been increased or decreased due to land-use changes; areas where there is a lot of ship or boat traffic; and areas where many exotic species have become established. Depending on the definition used, many entire estuaries could be considered to be disturbed environments. Thus, the concept of disturbance *per se* may not be particularly useful in selecting sampling sites.

<u>2C. Artificial substrates</u>. Wooden structures including pilings, bridge supports and vessel hulls frequently yield a number of exotic wood-burrowing organisms including molluscs (shipworms) and crustaceans (various isopods and an amphipod). Exotic and cryptogenic species are often common among the organisms fouling artificial floating objects and structures including vessel hulls, buoys and floating docks; on ropes, cables or chains suspended from docks or buoys; and on fixed artificial structures including pilings, seawalls, bridge supports, marker poles, etc.

<u>2D. Areas of low salinity</u>. Areas with salinities that are typically below about 15-20 ppt are uncommon in Pacific Coast estuaries, and often have few resident native biota. Biota adapted to these salinities have evolved in a few parts of the world and are capable of becoming established in such areas on the Pacific Coast. Examples include several hydozoans from the Black Sea and copepods from the margins of the Sea of Japan that have become established in low salinity areas of San Francisco Bay (Cohen & Carlton 1995). Although the number of exotic species may be small, the exotic biota is usually distinct from that found in higher salinity parts of the estuary (*e.g.* see Willapa Bay data in Cohen *et al.* 2001).

<u>2E. Semi-enclosed waters.</u> Cohen *et al.* (1995) noted that several exotic species found in San Francisco Bay were initially collected in semi-enclosed lagoon-type habitats that are hydrologically connected to the bay through pumps, culverts or long, narrow channels. They suggested that these lagoons may act as "invasion incubators," in part because of their ability to retain planktonic larvae in small areas and thereby increase the chance that these organisms will be able to find mates when they mature even though their populations are initially small.

Sampling Recommendations for Puget Sound

Four general types of sampling are discussed here as components of exotic species detection: making use of existing sampling efforts; establishing new sampling programs; targeted sampling to take advantage of ongoing taxonomic studies; and using volunteer monitoring or sampling.

Existing sampling efforts. There are at least a few long-term monitoring programs in place that sample benthic invertebrates in Puget Sound (including WDOE's Marine Sediment Monitoring program, King County's NPDES-related monitoring near wastewater outfalls, and WDNR's monitoring of benthic diversity patterns). In addition, Puget Sound's several academic institutions sample various algae and invertebrate communities for research or educational activities, and WDNR monitors nearshore aquatic and marsh vegetation. Producing and making available to these efforts the types of taxonomic support described earlier (information tools and a program for identifying suspect exotics) will in itself encourage the detection of novel exotic organisms in the ecosystem. In addition, some sampling efforts that target particular species or groups of organisms (such as WDFW's ground fish trawls) may incidentally collect other

organisms without retaining them for identification. These could be examined for possible exotic organisms, avoiding duplication of the sampling effort. Estimated costs for providing taxonomic support (for both existing and new sampling activities) are included in the budget in Appendix A.

New sampling programs. New sampling programs should be designed as discussed in the previous sections, to focus primarily on areas and habitats which are otherwise poorly sampled and where exotic species are likely to be found; and to focus on particular taxonomic groups, especially those that are likely to be introduced into the Sound and that have received less attention in terms of sampling and taxonomic work. Although some workers have argued for standardized, quantitative, spatially-organized sampling methods for general exotic species surveys (e.g. Ruiz & Hewitt 2002), this approach is likely to detect fewer novel exotic organisms compared to non-quantitative sampling that tries to maximize the diversity of organisms collected by sampling the full range of biotic assemblages represented by the available substrates and microhabitats (i.e. "directed search" techniques), or even compared to randomized sampling of individual organisms (e.g. see Gotelli & Colwell (2001) regarding sample-based versus individual-based assessments).

Elements of these new sampling programs should include sampling of artificial hard substrates (floating docks, pilings, bridge supports, buoys, seawalls, etc.), sampling of artificial lagoons and other semi-enclosed water bodies with restricted circulation, and sampling of areas near ports, marinas and aquaculture sites. These types of sites should be sampled wherever they occur across the range of estuarine salinities. Sampling and taxonomic work should primarily focus on seaweeds, marine invertebrates, and marsh insects and spiders. However, if the expertise is available, sampling and identification of phytoplankton, protozoans, fungi, bacteria or viruses, combined with an assessment of the invasion status of these biota, would be a valuable addition to the knowledge base.

If sufficient funding is available, sampling in each habitat type should be done at least annually and possibly in more than one season, with the sampling and much of the core taxonomic work performed by permanent staff, and other work contracted to specialists as needed. If funding is more limited, short-term surveys could be conducted with less frequency that target different habitats, and that employ outside taxonomic specialists as needed as has been done for Rapid Assessment surveys in Puget Sound and elsewhere (e.g. Cohen et al. 1998, 2001, 2003; Mills et al. 2000). Estimated costs for these types of surveys are included in the budget in Appendix A. The sampling program could also include activities that focused on individual species or key groups of related species that are either thought to be especially likely to arrive or are of particular concern, such as the trapping program for green crabs and the surveys for exotic cordgrasses that are already conducted in Puget Sound; trapping for gobies and blennies; and visual surveys (by boat or on foot) for mitten crab burrows. Funding for individual species monitoring is also included in the budget in Appendix A, with sampling conducted either by paid staff or by volunteers (see below).

<u>Targeted sampling for taxonomic studies</u>. Taxonomists will periodically perform morphologic or molecular genetic analyses on a relatively small group of related species (*e.g.* a genus or perhaps a small family), and at that time are often willing to receive and identify specimens within the group from any part of the world. For example, the SCAMIT website currently contains an offer

from a biologist to include any pycnogonids (sea spiders) in a molecular, phylogenetic analysis that he is conducting (Appendix C). Pycnogonids are small, cryptic arthropods that live in situations suggesting that they could be transported in hull fouling or oyster shipments, with a couple of exotic or cryptogenic species reported from the Pacific Coast, and molecular genetic analysis of Pacific Coast estuarine pycnogonids could help to clarify the invasion status and native regions of these organisms. When opportunities like this arise, the ESDP should collect and send representative specimens from the Sound (which in many cases could be done with little additional effort by that years' sampling/survey program.)

Volunteer monitoring or sampling. A public monitoring program may be useful in checking for the arrival and following the subsequent spread of conspicuous and easily identified organisms. Aquaculturists, commercial and recreational harvesters of fish and shellfish, baitshop staff, environmental education programs, and others may be enlisted as additional eyes on the Sound to look for, collect or report on unfamiliar organisms or on known, expected invaders that they encounter in the course of their activities. In San Francisco Bay, several novel exotic organisms were initially collected and brought to the attention of researchers by such individuals: the European green crab Carcinus maenas by a baitfish trapper (Cohen et al. 1995); the Black Sea jellyfish Maeotias inexspectata by a school teacher (Mills & Sommer 1995); the New Zealand seaslug *Philine auriformis* by an environmental education program (Gosliner 1995); the Chinese mitten crab Eriocheir sinensis by a commercial shrimp harvester and an environmental education program (Cohen & Carlton 1997); and the Asian clam Potamocorbula amurensis by a junior college biology class (Carlton et al. 1990). In the 1990s, informal networks using shrimpers, bait trappers and anglers provided information on the spread of green crabs and mitten crabs in San Francisco Bay (Cohen et al. 1995; Cohen & Carlton 1997). Informational posters with illustrations of the target organism(s) and a contact number, and internet resources for identifying exotic organisms are often part of such efforts, which additionally help to educate the public about exotic organisms.

In some cases it may also be possible to conduct sampling using volunteers. However, sampling efforts by volunteers are likely to be constrained in some ways that sampling by paid staff is not, *i.e.* constrained by the location, availability, reliability and skills of the volunteers. These types of programs may be most successful when the volunteers are students, their work is overseen by a knowledgeable instructor, and the desire for good grades provides an incentive beyond the intrinsic interest of the work.

Both public monitoring and volunteer sampling programs incur staff costs for planning, recruitment and management, including the essential element of confirming the identification of any reported species. Consideration should be given to these factors in developing an appropriate mix of sampling and monitoring activities by volunteers and paid staff.

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Acronyms and Abbreviations Used in this Report

ESDP Exotic Species Detection Program

ppt parts per thousand, a measure of salinity
PSAMP Puget Sound Ambient Monitoring Program

WDOE Washington Department of Ecology

WDFW Washington Department of Fish and Wildlife WDNR Washington Department of Natural Resources

Appendix A. Budget Estimate for a Puget Sound Exotic Species Detection Program

This budget estimate covers five types of activities:

- an Initial Study to review and summarize what is known specifically about exotic species in Puget Sound;
- taxonomic support (including a taxonomic coordinator for identifying suspect exotics and various types of informational tools);
- studies of difficult taxonomic groups that are suspected to include exotic species;
- a program of surveys targeting several different types of habitats or areas, conducted on a rotating basis every five years; and
- a program of paid or volunteer monitoring for particular species of concern.

The costs as estimated here are intended to be full costs, including all staff time and overhead for planning and management as well as for specific program activities. In some cases the cash funding needed for the program could be less if agencies or institutions are willing to contribute staff time or cover other costs, if individuals are willing to donate their time or if their participation is otherwise funded, or if savings are realized by conducting some activities on a regional basis in collaboration with institutions from other estuaries.

Table A1. Budget Estimate for a Puget Sound Exotic Species Detection Program										
	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
Initial Study	150,000	150,000	150,000							
Taxonomic Support										
Taxonomic Coordinator	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000
Puget Sound species: list of species and supplemental information	50,000	50,000	50,000							
Other exotic species: supplemental information	50,000	50,000	50,000							
Exotic species database (IT and data entry)	50,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000
Representative specimen collections				150,000	150,000	150,000	150,000	25,000	25,000	25,000
Special Taxonomic Studies				100,000	100,000	100,000	100,000	100,000	100,000	100,000
Expert Surveys	200,000	200,000	200,000	200,000	200,000	200,000	200,000	200,000	200,000	200,000
Individual Species Monitoring	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000
Total	600,000	575,000	575,000	575,000	575,000	575,000	575,000	450,000	450,000	450,000

1. Initial Study

The objective of the Initial Study is to assemble and assess all currently available data on the exotic and cryptogenic species in the Sound. To that end it would review the available scientific literature, collection records, and unpublished biological data; interview regional biologists; reexamine collected specimens; and conduct limited, targeted field work. A study of this type has been done for San Francisco Bay (Cohen & Carlton 1995), and one is being completed for the Lower Columbia River (Draheim 2002; Draheim *et al.* 2003). Experience with these other studies and consideration of the scale of Puget Sound, the scope of biological sampling that has been conducted there, and the number of different agencies and institutions that have been involved, suggests that a few years and few hundred thousand dollars will be needed to properly the study. The data in Carlton (1979), Cohen *et al.* (1998), Wonham & Carlton (unpublished), and Appendix B of this report provide a starting point.

2. Taxonomic Support

The need for taxonomic support and approaches to providing it are discussed in the appropriate sections of this report (pages 23-28). This budget includes funding for:

- Part-time support for an Exotic Species Taxonomic Coordinator position (page 28).
- Developing and providing access to key types of information (pages 24-28). This includes information both on species that have been reported in Puget Sound, and on exotic species found elsewhere that might be introduced into Puget Sound. For information that is not specific to Puget Sound—such as identification or other information on exotic species that occur elsewhere on the Pacific Coast, or relevant taxonomic keys—the ESDP might better meet its goals by providing support to regional or other ongoing efforts to develop this information and make it generally available on the internet, than by trying to develop this information on its own.
- Developing and maintaining collections of representative specimens of exotic species established on the Pacific coast and elsewhere and of species that commonly occur in donor regions (page 27). The budget assumes a concerted effort to develop collections from the Pacific Coast, the northwestern Pacific (primarily Japan, Korea, China and Taiwan), the southwestern Pacific (Australia and New Zealand), and the northwestern Atlantic (eastern U.S.) during years 4-7, followed thereafter by smaller annual funding to augment, maintain and manage the collections.

3. Special Taxonomic Studies

In various species groups that are poorly studied or taxonomically unsettled (perhaps in part due to the difficulty of sorting out taxonomic records when species and populations have been intermixed by human activities), determining the number of species present in Puget Sound and their invasion status will be virtually impossible until there has been focused taxonomic study of these groups. Beginning in Year 4 (after completion of the Initial Study) a portion of the ESDP budget is assigned to fund such studies. Experience suggests that useful work could be done in many groups including the free-living protozoans, haplosclerid sponges, campanulariid hydrozoans, free-living flatworms, oligochaetes, spionid, spirorbid and syllid polychaetes, and halacarid mites. The Taxonomic Coordinator and the investigators involved in the Initial Study could be asked to identify the particular studies needed (and suitable experts available to conduct them) to advance our knowledge of exotics in Puget Sound.

4. Expert Surveys

The main new sampling component included in this budget is a program of surveys that would target different types of habitats or areas. These would be conducted on a rotating basis every five years and would employ outside taxonomic experts as needed, as in the Rapid Assessment surveys that have been conducted in Puget Sound and elsewhere (*e.g.* Cohen *et al.* 1998, 2001, 2003; Mills *et al.* 2000). Table A2 gives an example of the types of habitats and areas that could be targeted by these surveys, including habitats and areas that have otherwise been poorly sampled, that are expected to contain substantial numbers of exotic species, or that are associated with particular vectors. In many cases, these surveys could also incidentally collect specimens for ongoing taxonomic studies of particular taxa (including both studies funded by the ESDP and unaffiliated studies).

Table A2. Examples of Target Habitats and Areas for Expert Surveys				
Year 1	Dock fouling	Oligohaline sites		
Year 2	Subtidal soft-bottom benthos near ports and marinas	Saltmarsh arthropods and benthos		
Year 3	Intertidal habitat near ports and marinas	Buoy fouling		
Year 4	Plankton (tows) and epibenthic fauna (trawls) near ports and marinas	Lagoons and other small water bodies with restricted circulation		
Year 5	Sampling near aquaculture sites	Woodboring organisms and their associates		

5. Individual Species Monitoring

A component that involves monitoring for particular species of concern (such as green crabs, mitten crabs, etc.) is also included in the budget. If the target organisms are conspicuous and easily identified, it may be possible to conduct sampling using volunteers, or to support sampling by paid workers with a "public monitoring program." Since both volunteer sampling and public monitoring activities incur staff costs for planning, recruitment, management and confirmation of records, the most efficient sampling approach in any particular case might involve volunteers, paid staff, or a combination of the two.

Appendix B. Preliminary List of Exotic and Cryptogenic Species in Puget Sound

The information in these tables on native regions, transport mechanisms and collections is based on Carlton 1979, Cohen & Carlton 1995, Cohen *et al.* 1998 and Mills *et al.* 2000 unless otherwise noted.

Table B1. Exotic Org	anisms Established in Puget Sound
Organism	Records
Phaeophyceae	
Sargassum muticum (Yendo, 1907) Fensholt, 1955	Native to Japan and introduced with oyster aquaculture. First recorded on Pacific Coast in 1944 and in Puget Sound in 1948; present throughout Puget Sound by the early 1960s (Scagel 1956; Thom & Hallum 1991).
Anthophyta	
Cotula coronopifolia Linnaeus, 1753	Native to South Africa and probably introduced in solid ballast. First recorded on the Pacific Coast at San Francisco in 1878 and now spread from southern California to British Columbia, including Puget Sound. Often occurs as an ephemeral colonizer in newly restored salt marshes (Frenkel 1991).
Spartina alterniflora Loiseleur-Deslongchamps	Native to the northwestern Atlantic and first reported on the Pacific Coast in Puget Sound, where it was planted in the 1930s for duck habitat. It probably arrived earlier in Willapa Bay, where it may have been introduced in solid ballast, as seeds accidentally transported with oysters imported for culturing, or possibly as packing material for ship-transported goods.
Spartina anglica C.E. Hubbard, 1968	A new species derived from accidental hybridization in southern England and northern France in the 1800s, Introduced to Puget Sound in Susan Bay for shoreline stabilization and cattle forage in 1961 (Frenkel 1987).
Spartina patens (Aiton)	Native to the northwestern Atlantic. Probably introduced as packing material for ship-transported goods, or possibly in solid ballast or as seeds accidentally transported with oysters imported for culturing.
Zostera japonica Ascherson and Graebner, 1907	Native to the western Pacific and introduced with oyster aquaculture. First recorded on the Pacific Coast in 1957 and in Puget Sound in 1974 (Harrison & Bigley 1982).
Foraminifera	
Trochammina hadai Uchio 1962	Native to Japan, and probably introduced either in ballast water, in hull fouling or with oyster aquaculture. First recorded on the Pacific Coast in Puget Sound in 1971 (McGann <i>et al.</i> 2000).
Cnidaria: Hydrozoa	
Cladonema radiatum Dujardin, 1843	Native to the Northwestern Atlantic. First collected on the Pacific Coast in Puget Sound in 1988 (Mills 1998).
Cordylophora caspia (Pallas, 1771)	Native to the Black and Caspian Seas. Either an early introduction with ballast water or possibly introduced in hull fouling. First recorded on the Pacific Coast in Puget Sound around 1920. Reported in some literature as <i>Cordylophora lacustris</i> .
Cnidaria: Anthozoa	
Diadumene lineata (Verrill, 1869)	Native to Asia. First recorded on the Pacific Coast in San Francisco Bay in 1906, and in Puget Sound in 1939. Either introduced in hull fouling from Asia, or with shipments of oysters from the Atlantic, where it had been introduced (probably in hull fouling) in the late 1880s. Reported in some earlier literature as <i>Haliplanella luciae</i> .

Table B1. Exotic Orga	anisms Established in Puget Sound
Organism	Records
Platyhelminthes	
Pseudostylochus ostreophagus Hyman, 1955	An oyster pest native to Japan and introduced in oyster aquaculture. First recorded on the Pacific Coast in Puget Sound in 1953.
Annelida: Polychaeta	
<i>Hobsonia florida</i> (Hartman, 1951)	Native to the northwestern Atlantic, and first recorded on the Pacific Coast in Puget Sound in 1940.
Neanthes succinea (Frey and Leuckart, 1847)	Native to the Atlantic and introduced by oyster aquaculture to San Francisco Bay by 1896. First recorded in Puget Sound around 1995.
Pseudopolydora kempi (Southern, 1921)	Native to Japan and probably introduced with oyster aquaculture, or possibly in hull fouling or ballast water. First recorded on the Pacific Coast at Nanaimo on the east coast of Vancouver Island in 1951, and in Puget Sound on San Juan Island in 1968. Has generally been listed as exotic on the Pacific Coast (Carlton 1979; Cohen & Carlton 1995; T N & Associates 2002); but was reported as cryptogenic in the Columbia River (Draheim <i>et al.</i> 2003).
Pseudopolydora paucibranchiata (Okuda, 1937)	Native to Japan and introduced with oysters, in hull fouling or in ballast water. First recorded on the Pacific Coast in southern California in 1950, and in Puget Sound in 1993.
Mollusca: Gastropoda	
Batillaria attramentaria (Sowerby, 1855)	A Japanese oyster pest introduced with oyster aquaculture. First recorded on the Pacific Coast in Puget Sound in 1924, or possibly 19i8-19. Reported in some Pacific Coast literature as <i>B. zonalis</i> or <i>B. cumingi</i> .
Crepidula fornicata Linnaeus, 1758	An oyster pest native to the northwestern Atlantic and introduced with oyster aquaculture. First recorded on the Pacific Coast in Puget Sound in 1905.
Crepidula plana Say,1822	Native to the northwestern Atlantic and introduced with oyster aquaculture. First recorded on the Pacific Coast in San Francisco Bay in 1901, and in Puget Sound in 1949.
Myosotella myosotis (Draparnaud, 1801)	Occurs on both coasts of the North Atlantic, but may be native only to Europe. First reported on the Pacific Coast in San Francisco Bay in 1871, where it was probably introduced with oyster aquaculture, although possibly carried in solid ballast or hull fouling. The first record in Puget Sound is from 1936, or possibly a 1927 specimen labeled "Juan de Fuca." It has since been reported from many locations in the Sound.
Nassarius fraterculus (Dunker, 1860)	Native to Japan and introduced with oyster aquaculture. First collected on the Pacific Coast in Puget Sound, in Padilla Bay in 1960 and Samish Bay in 1963 (Carlton 1979: 412).
Ocinebrellus inornatus (Recluz, 1851)	An oyster pest native to Japan and introduced with oyster aquaculture. First recorded on the Pacific Coast in Puget Sound in 1924. Reported in some literature as <i>Ocenebra japonica</i> or <i>Ceratostoma inornatum</i> .
Urosalpinx cinerea (Say, 1822)	An oyster pest native to the northwestern Atlantic and introduced with oyster aquaculture. First recorded on the Pacific Coast in San Francisco Bay in 1890-91 and in Puget Sound in 1929.
Mollusca: Bivalvia	
Crassostrea gigas (Thunberg, 1793)	Native to Japan and introduced for aquaculture. First planted on the Pacific Coast in Puget Sound in 1875. It is cultured extensively in South Puget Sound and reproduces successfully in Dabob Bay (Emmett <i>et al.</i> 1991).

Organism	Records
Musculista senhousia (Benson, 1842)	Native to Asia and introduced with oyster aquaculture. First recorded on the Pacific Coast in Samish Bay on planted Japanese oysters, and found in the wild in central California in 1941 and in Puget Sound at Olympia in 1959. Reported in some literature as <i>Musculus senhousia</i> .
Mya arenaria Linnaeus, 1758	Native to the northwestern Atlantic and introduced with oyster aquaculture. First recorded on the Pacific Coast in 1874, and in Puget Sound in 1888-89, where it is widely established (Emmett <i>et al.</i> 1991).
Nuttallia obscurata (Reeve, 1857)	Native to the northwestern Pacific and probably introduced in ballast water. First recorded on the Pacific Coast in 1991 and in Puget Sound in 1993 (Forsyth 1993).
Venerupis philippinarum (Adams & Reeve, 1850)	Native to the northwestern Pacific, accidentally introduced with oyster aquaculture. First recorded on the Pacific Coast in Puget Sound in 1924, where it is both widely cultivated and established in the wild (Emmett <i>et al.</i> 1991). Reported in some earlied literature as <i>Ruditapes philippinarum</i> , <i>Tapes japonica</i> or <i>Venerupis japonica</i> .
Arthropoda: Crustacea: Coj	pepoda
Mytilicola orientalis Mori, 1935	Native to Asia and introduced in oyster aquaculture. First recorded on the Pacific Coast in Willapa Bay in 1938, and in Puget Sound in 1943.
Arthropoda: Crustacea: Cu	macea
Nippoleucon hinumensis (Gamo, 1967)	Native to Japan and introduced in ballast water. First recorded on the Pacific Coast in 1979, and in Puget Sound in the mid-1990s. Reported in some earlier literature a <i>Hemileucon hinumensis</i> .
Arthropoda: Crustacea: Tai	naidacea
?Sinelobus stanfordi (Richardson, 1905)	Origin unknown. Possibly introduced in ship fouling or ballast water. First recorded on the Pacific Coast in 1943, and in Puget Sound since the mid-1990s.
Arthropoda: Crustacea: Iso	poda
Caecidotea racovitzai (Williams, 1970)	Native to the northwestern Atlantic and possibly introduced in ballast water or with aquarium or ornamentasl pond plants. Primarily occurs in fresh water, but has been collected in brackish water including the Snohomish River Estuary in 1997 (Toft <i>et al.</i> 2002).
Limnoria tripunctata Menzies, 1951	Origin unknown. Introduced in hull fouling. First recorded on the Pacific Coast in California in the 1870s and in Puget Sound in 1962.
Arthropoda: Crustacea: Am	phipoda
Ampithoe valida Smith, 1873	Native to the northwestern Atlantic, and introduced by ballast water, oyster aquaculture or hull fouling. First recorded on the Pacific Coast in 1941, and in Puge Sound in 1966.
Caprella mutica Schurin, 1935	Native to the Sea of Japan and introduced by ballast water or oyster aquaculture. First recorded on the Pacific Coast in 1973-77, and in Puget Sound in 1998. Reported in some literature as <i>Caprella acanthogaster</i> .
Eochelidium sp.	Probably native to Japan or Korea, and introduced in ballast water. First recorded o the Pacific Coast around 1993, and in Puget Sound in 1997.
Grandidierella japonica Stephensen, 1938	Native to Japan, and introduced by ballast water, oyster aquaculture or hull fouling. First recorded on the Pacific Coast in 1966, and in Puget Sound in 1977.
Jassa marmorata Holmes, 1903	Native to the northwestern Atlantic and introduced in ballast water or hull fouling. First recorded on the Pacific Coast in 1938, and in Puget Sound around 1995.
Melita nitida Smith, 1873	Native to the northwestern Atlantic, and introduced by ballast water, oyster aquaculture, solid ballast or hull fouling. First recorded on the Pacific Coast in 1933

Table B1. Exotic Org	anisms Established in Puget Sound
Organism	Records
Monocorophium acherusicum Costa, 1857	Native to the northern Atlantic, and introduced by oyster aquaculture or hull fouling. First recorded on the Pacific Coast in 1905, and in Puget Sound in 1974-75. Reported in the literature as <i>Corophium acherusicum</i> until recently.
Monocorophium insidiosum Crawford, 1937	Native to the northern Atlantic, and introduced by oyster aquaculture or hull fouling. First recorded on the Pacific Coast in 1915 and in Puget Sound in 1949. Reported in the literature as <i>Corophium insidiosum</i> until recently.
Parapleustes derzhavini (Gurjanova, 1938)	Native to the western Pacific and introduced in hull fouling. First recorded on the Pacific Coast in 1904, and in Puget Sound in 1998.
Kamptozoa	
Barentsia benedeni (Foettinger, 1887)	Native to Europe, and introduced by oyster aquaculture or hull fouling. First recorded on the Pacific Coast in 1929, and in Puget Sound in 1998.
Bryozoa	
Bowerbankia gracilis Leidy, 1855	Probably native to the western Atlantic, and introduced by oyster aquaculture or hull fouling. First recorded on the Pacific Coast by 1923, and in Puget Sound by 1953.
Bugula sp. A	First recorded on the Pacific Coast in Puget Sound in 1993.
Bugula sp. B	First recorded on the Pacific Coast in Puget Sound in 1998.
<i>Bugula stolonifera</i> Ryland, 1960	Native to the northwestern Atlantic and introduced in hull fouling. First recorded on the Pacific Coast by 1978, and in Puget Sound in 1998.
Cryptosula pallasiana (Moll, 1803)	Native to the northern Atlantic, and introduced with oyster aquaculture or in hull fouling. First recorded on the Pacific Coast in 1943-44 and, in Puget Sound in 1998.
Schizoporella unicornis (Johnston, 1847)	Native to the northwestern Pacific, and introduced by oyster aquaculture or hull fouling. First recorded on the Pacific Coast in Puget Sound in 1927.
Urochordata: Tunicata	
Botrylloides violaceus Oka, 1927	Native to Japan, and introduced by oyster aquaculture or hull fouling. First recorded on the Pacific Coast in 1973, and in Puget Sound in 1977.
Botryllus schlosseri (Pallas, 1766)	Native to the northeastern Atlantic, and introduced by oyster aquaculture or hull fouling. First recorded on the Pacific Coast in 1944-47, and in Puget Sound in the 1970s.
Ciona savignyi Herdman, 1882	Native to Japan, and introduced in ballast water or hull fouling. First recorded on the Pacific Coast in 1985, and in Puget Sound in 1998.
Molgula manhattensis (DeKay, 1843)	Native to the northwestern Atlantic, and introduced by ballast water, oyster aquaculture or hull fouling. First recorded on the Pacific Coast in 1949, and in Puget Sound in 1998.
Styela clava Herdman, 1881	Native to the region from China to the Sea of Okhotsk, and introduced by ballast water, oyster aquaculture or hull fouling. First recorded on the Pacific Coast in 1932-33, and in Puget Sound in 1998.
Chordata: Pisces	
Alosa sapidissima (Wilson, 1811)	Native to the northwestern Atlantic, and intentionally introduced to the San Francisco Bay watershed in 1871. Collected in the Columbia River in 1876 (Smith 1896), and fry were stocked there in 1906 (Draheim 2002: 11). Adults and juveniles are common in Skagit Bay, and rare in other parts of Puget Sound (Emmett <i>et al.</i> 1991).

Table B2. Exotic Orga	anisms Reported but not Known to be Established in Puget Sound
Organism	Records
Cnidaria: Hydrozoa	
Ectopleura crocea (Agassiz, 1862)	Native to the Atlantic and collected in the San Juan Islands in the 1930s. No records since, and apparently not established (Mills 1998).
Mollusca: Gastropoda	
Cecina manchurica Adams, 1861	Native to the northwestern Pacific and introduced by oyster aquaculture. Collected in Puget Sound in Chuckanut Bay in 1961 and Birch Bay in 1963; not known if established (Carlton 1979: 362-363)
Ilyanassa obsoleta (Say, 1822)	Native to the northwestern Atlantic and introduced with oyster aquaculture. First recorded on the Pacific Coast in San Francisco Bay in 1907, reported in Boundary Bay in British Columbia in 1952, and collected in Birch Bay in Puget Sound in the 1950s, though it is not known if it is still present there.
Littorina brevicula (Philippi, 1844)	On oyster beds in Samish Bay in 1924 and in Bellingham Bay =1926 (Carlton 1979: 358). Apparently not established.
Littorina littorea (Linnaeus, 1758)	Sixteen specimens collected at Deception Pass in 1937, and 8 more in 1949 (Carlton 1979: 359-360, suggesting the 1949 date may be a cataloging or receipt date). Apparently not established.
<i>Monodonta labio</i> (Linnaeus, 1758)	Abundant on recently planted oyster beds in Samish Bay in 1924 (Kincaid 1947). Apparently not established.
Neptunia arthritica (Valenciennes, 1858)	Native to Japan and introduced with oyster aquaculture. One specimen collected in Samish Bay oyster beds in 1952 (Carlton 1979: 396). Apparently not established.
Patelloida striata Quoy & Gaimard, 1834	Abundant on planted oyster beds in Samish Bay in 1924 (Kincaid 1947). Apparently not established.
Rapana venosa (Valenciennes, 1846)	Native to Japan and introduced with oyster aquaculture. Collected in Bellingham Bay in 1926 (Carlton 1979: 394). Apparently not established.
Thais clavigera (Küster, 1860)	Native to Japan and introduced with oyster aquaculture. Collected in Samish Bay oyster beds in 1924 (Carlton 1979: 396). Apparently not established.
Turbo coronatus coreensis Recluz, 1853	Fairly abundant on planted oyster beds in Samish Bay in 1924 (Kincaid 1947). Apparently not established.
Turbo marmoratus Linnaeus, 1758	A few on planted oyster beds in Samish Bay in 1924 (Kincaid 1947). Apparently not established.
Mollusca: Bivalvia	
Anadara satowi (Dunker, 1882)	Native to Japan and either discarded from a laboratory or introduced with oyster aquaculture. One specimen collected in Puget Sound by 1966 (Carlton 1979: 438). Apparently not established.
Anomia chinensis Philippi, 1849	Native to Japan and introduced with oyster aquaculture. Collected in Samish Bay in 1924 (Carlton 1979: 483-483). Apparently not established.
Crassostrea rivularis (Gould, 1861)	Native to Japan. Planted in Puget Sound in 1953, and possibly also accidentally introduced with shipments of Crassostrea gigas. There is no clear evidence of an established population in the Sound (Carlton 1979: 476). Apparently not established.
Crassostrea virginica	Native to the northwestern Atlantic and introduced for culturing, with the first plantings being in San Francisco Bay in 1869. Planted in Puget Sound in the 1870s-80s and 1899-1920s (Carlton 1979, p. 78).
Gemma gemma (Totten, 1834)	Native to the northwestern Atlantic and introduced with oyster aquaculture; however, all records from Puget Sound and San Juan Islands appear to be the native species Nutricula tantilla (Carlton 1979: 491-492).

Table B2. Exotic Organisms Reported but not Known to be Established in Puget Sound			
Organism	Records		
Mysella ?tumida (Carpenter, 1864)	Native to Japan and introduced with oyster aquaculture. Collected in Puget Sound by 1950 (Carlton 1979: 487-488). Apparently not established.		
Ostrea edulis Linnaeus, 1758	Native to Europe and widely introduced; stock from France, Maine, Connectict and Japan was planted in various Pacific Coast bays between 1951 and the 1970s, but apparently not established anywhere. Puget Sound received plantings of stock from Maine in 1951 and from an unknown source in 1961-62 (Carlton 1979: 479-482).		
Arthropoda: Crustacea: Cop	pepoda		
Pseudodiaptomus inopinus	Collected in the fall of 1991 in the Snohomish River estuary (J.R. Cordell 1998 pers. comm.).		
Pseudodiaptomus marinus (Sato, 1913)	Collected in the spring of 1998 in Elliott Bay (J.R. Cordell 1998 pers. comm.).		
Chordata: Pisces			
Morone saxatilis (Walbaum, 1792)	Native to the northwestern Atlantic, and intentionally introduced to the Pacific Coast in the San Francisco Bay watershed in 1879. Rare in Puget Sound, not clear if established there (Emmett <i>et al.</i> 1991). Reported in earlier literature as <i>Roccus saxatilis</i> .		

Appendix C. An Offer to Analyze Sea Spiders

From the SCAMIT website (December 3, 2003):

Dear All,

We are currently working on the first 'big' attempt to propose a molecular phylogeny of the Pycnogonida or commonly called sea spiders. These are fascinating, bizarre small arthropods, usually cryptic and not abundant. However, they inhabit all marine habitats around the world and this is why I am kindly asking for your collaboration. In case you find pycnogonids in your samples, e.g. trawlings, dredging, associated to molluscs, echinoderms, washings of algae or intertidal samples, etc, I would enormously appreciate you could keep and preserve any specimen in 90% Ethanol and refrigerated. These creatures are difficult to find and not very well-known so collaboration from marine invertebrate specialists or basically anyone going out to the sea is very much appreciated. I can run with shipping charges and any other costs. I hope to hear from any of you soon, any relevant information or assistance would be greatly appreciated and any collaboration would be acknowledged as it corresponds.

Please excuse the liberty I've taken sending this email through the E-lists.

My best wishes to all,

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